

Electricity & Natural Gas GHG Modeling

Results and Sensitivities

May 6th, 2008



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Agenda

- 10 am – 12:30 pm
 - Key results and sensitivities
- Lunch: 12:30 – 1:30
- 1:30 – 2:30
 - Revised allocation scenarios
- 2:45 – 5pm
 - Webex: tutorial in using the GHG Calculator to create user-defined scenarios



Presentation Overview

- Background
- Model Overview and Key Results
- Benchmarking: why the tool works for its purpose
- Cost and Rate Impacts of Regulatory Policies
- Sensitivity Analysis
- Cost and Rate Impacts of CO2 Market: Allocation Scenarios
- GHG Calculator Walk-Through (Web-Ex)



Next Steps: Process

- Final model posted for comments
 - May 10th
- Comments on GHG Docket including Stage 2 model
 - May 27th
- Reply Comments on GHG Docket including Stage 2 model
 - June 10th

CPUC, CEC, ARB Project Team

- Energy and Environmental Economics, Inc.
 - Prime, Development of the non-proprietary tool, Integration, GHG Policy
- PLEXOS Solutions LLC
 - State-of-the-art production simulation model
- Schiller Associates, Steven Schiller Lead
 - Advisor on California GHG policy and energy efficiency
- Dr. Ben Hobbs, Johns Hopkins University
 - Academic advisor, World-renowned electricity simulation expert
- Dr. Yihsu Chen, UC Merced
 - Academic advisor, Emerging capability at UC Merced



Project Overview

- Joint CPUC, CEC, ARB effort to evaluate AB32 compliance options in California's electricity and natural gas sectors
- Model estimates the cost and rate impact of multiple scenarios relative to reference case
- Project timeline designed to fit into 2008 Scoping Plan process for AB32
- Deliverables
 - Non-proprietary, transparent, spreadsheet-based model using publicly available data
 - Report on results and sensitivities / scenarios
 - Stakeholder process leading to CPUC/CEC proposed decision
 - Model output to be used as an input to the ARB



Stage 1 Key Qs

- How much will various policy options reduce CO2 emissions?
- How will these policy options affect electricity rates?
- *Underlying question: At what electricity sector target level do incremental improvements get expensive?*

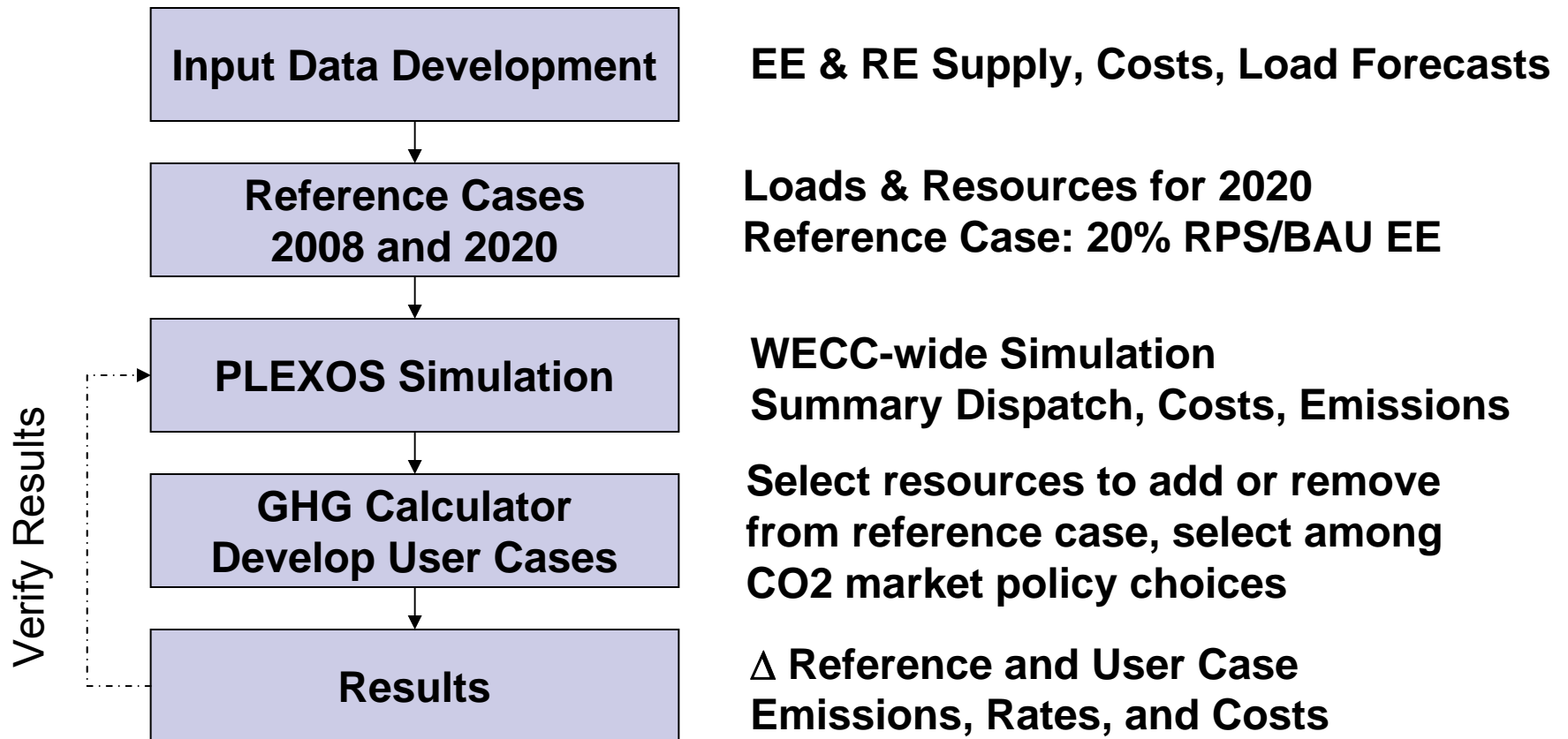
Stage 2 Key Qs

- What is the cost to the electricity sector of complying with AB32 under different policy options for California?
- What is the cost to different LSEs and their customers of these options?
- *Underlying question: What option has the best combination of cost and fairness?*



Model Overview and Key Results

GHG Model Analysis Approach



GHG Modeling Technology Cost Assumptions

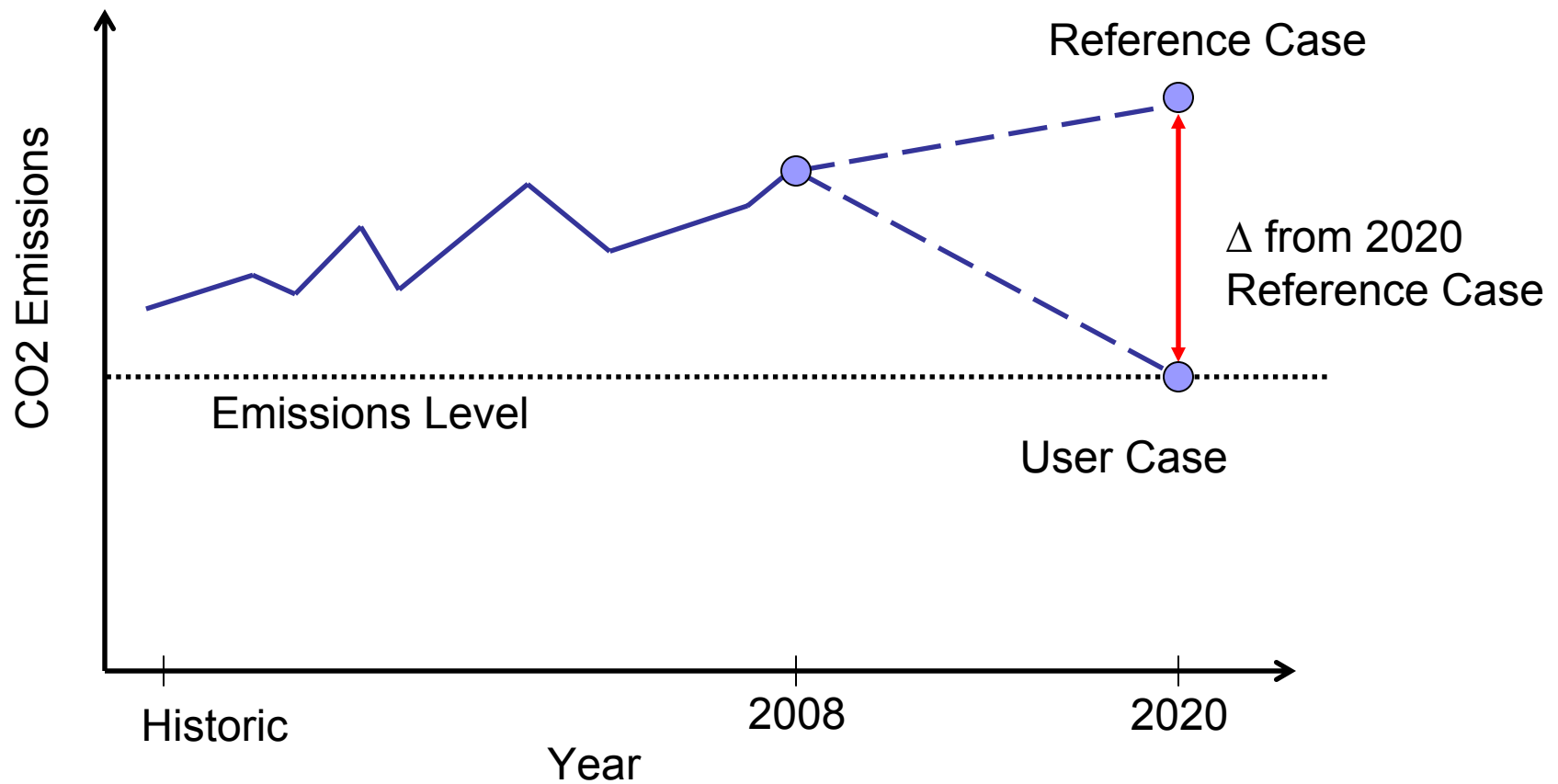
- Applies current technology cost assumptions
 - Does not project technology transformation or new technology development
- Physical costs, not market costs
 - Cost of new projects return on investment is just enough to provide equity return rates necessary for investment
 - Market price of energy set at variable costs of marginal unit



Building the Reference Case

- Forecast energy and loads to 2020 for all WECC Zones
- Adjust California load forecast for EE and distributed resources
 - Estimate embedded EE, behind-the-meter PV, CHP in California load forecast
 - Modify California load forecast for 5% demand response
- Add lowest cost renewable mix to hit RPS requirement
 - For all regions outside of California
 - To meet 20% RPS in California
- Add / subtract conventional resources to maintain existing reserve margins in each WECC zone
 - Add CCGT to balance energy
 - Add CT to balance capacity

Measuring CO2 Change from Reference to User Cases



Inputs: 2020 Reference Case vs. 33%RPS/High goals EE*

Inputs	Reference Case	33% RPS/High goals EE*
Energy Efficiency (EE)	Assume 16,450 GWh EE embedded in CEC load forecast	'High goals' EE scenario based on CPUC Goals Update Study & POU AB 2021 filings: 36,559 GWh
Rooftop solar PV	847 MW nameplate of rooftop PV installed	3,000 MW nameplate of rooftop PV installed
Demand Response	5% demand response	5% of demand response
Combined heat and power (CHP)	292 MW nameplate behind-the-meter CHP No new large (>5MW) CHP	1,574 MW nameplate small CHP (< 5 MW) 2,804 MW nameplate larger CHP (>5 MW)
Renewable Energy	20% RPS (6,733 MW)	33% RPS (12,544 MW)

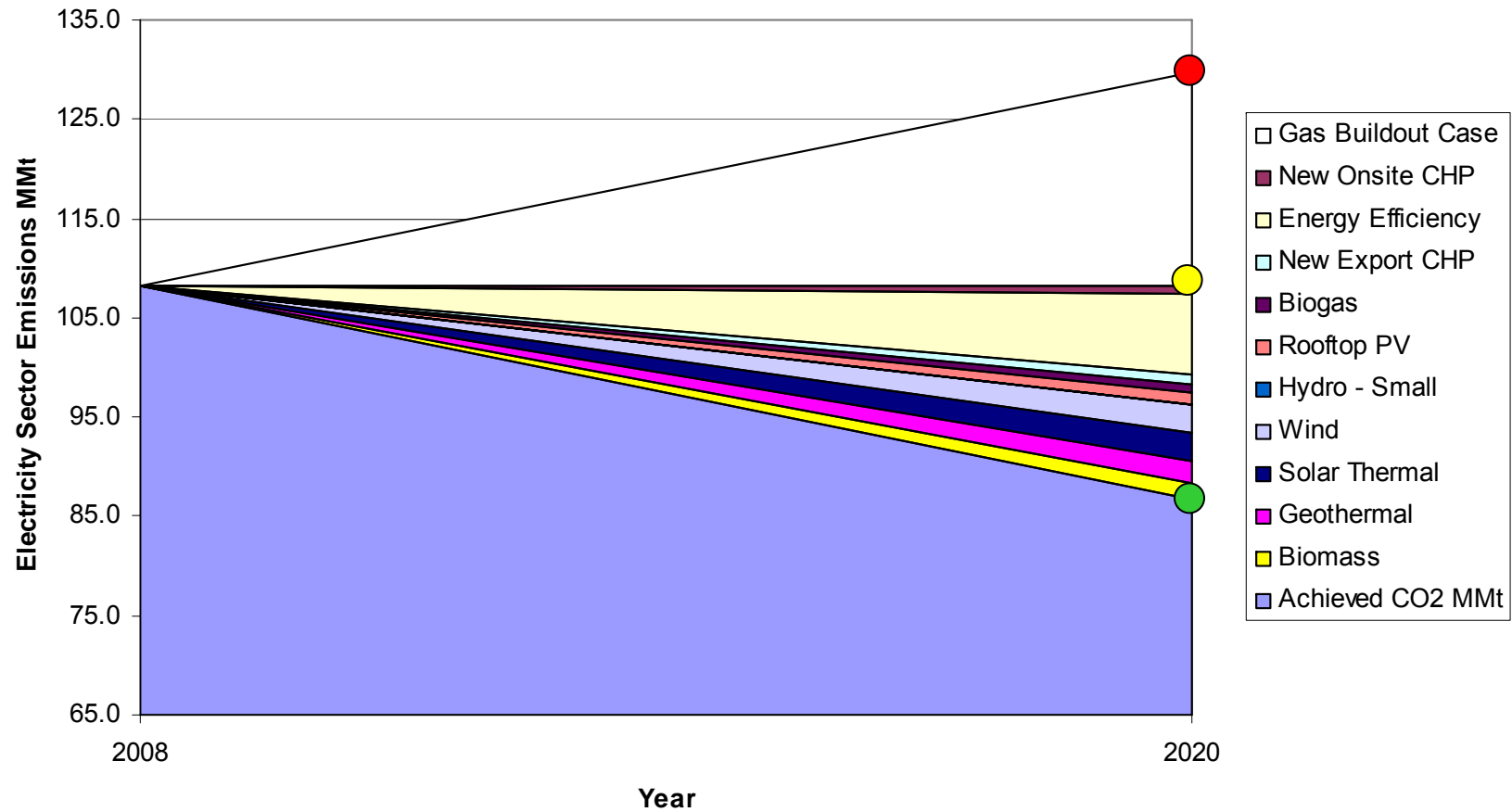
*33%RPS/High goals EE formerly called 'Aggressive Policy Case'

Results: 2020 Reference Case vs. 33%RPS/High goals EE*

Results	Reference Case	33% RPS/High goals EE*
2020 Emissions	108.2 MMTCO ₂ e	78.6 MMT CO ₂ e
% Δ in Utility Cost & Rates from 2008	Δ 2008 = 13%	Δ 2008 = 28%
% Δ in Rates from 2020 Reference Case	N/A	Δ 2020 Ref. = 13%
% Δ in Cost from 2020 Reference Case	N/A	Δ 2008 Ref. = -3%
2020 Average Rate	\$0.149/kWh	\$0.169/kWh
2020 Utility Cost	\$47.6 billion/yr	\$46.2 billion/yr
2020 Customer Cost	\$1.2 billion/yr	\$6.7 billion/yr
2020 Total: Customer & Utility Cost	\$48.8 billion/yr	\$52.8 billion/yr

CO2 Savings for Reference Case and 33%RPS/High EE goals Case

Source of Reductions for California CO2 Reduction



● Gas Build-out ● Reference Case ● 33%RPS/High goals EE

Net of CO2 Reductions

■ Comparison of Reference Case & 33%RPS/High EE Goals Cases

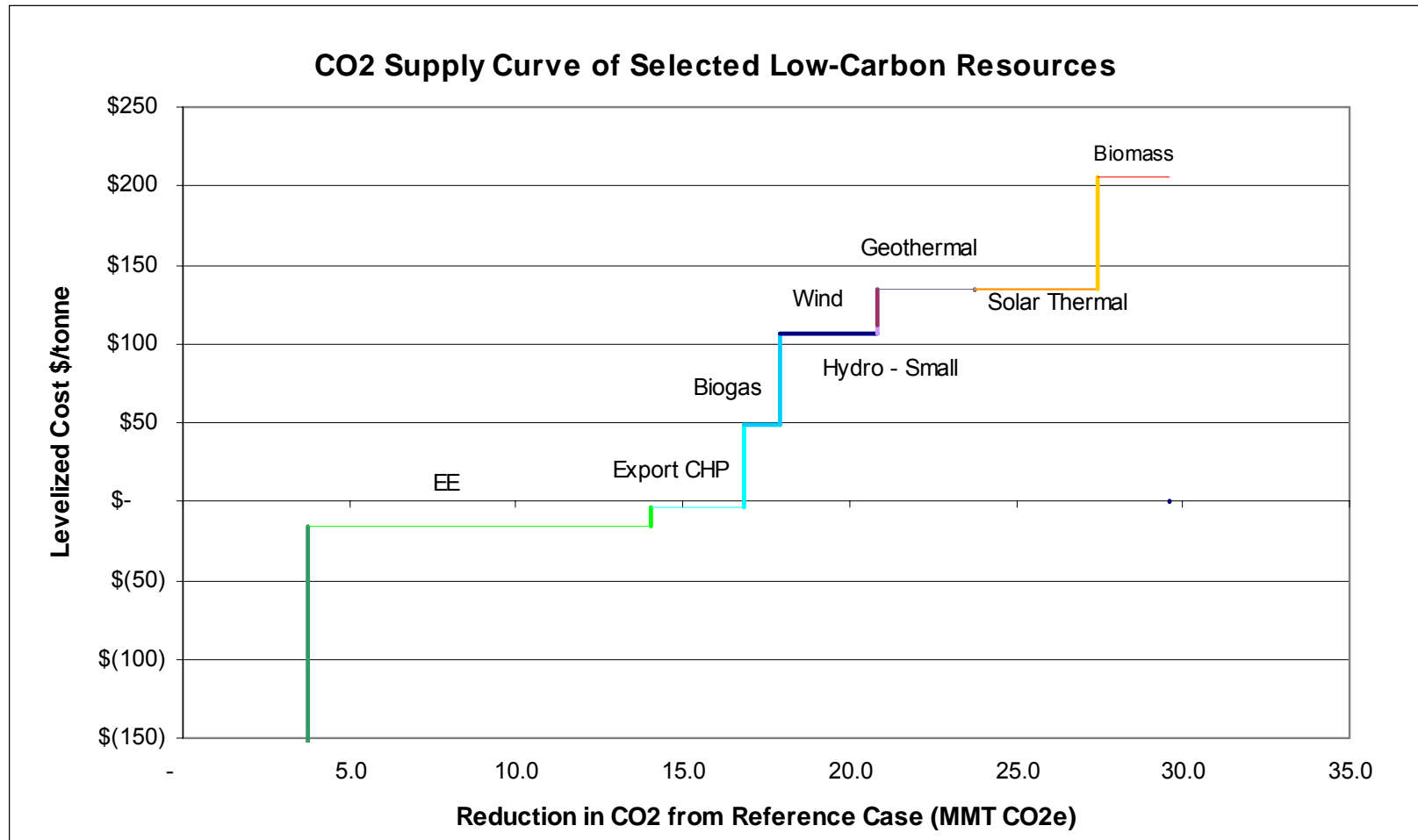
Summary of Costs of Reference Case (\$/Tonne CO2e)

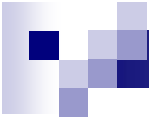
	Utility	Consumer	Total	MMt CO2e
Energy Efficiency	\$ (140)	\$ 42	\$ (98)	8.2
Renewables	\$ 79	\$ -	\$ 79	12.4
CSI	\$ (25)	\$ 837	\$ 812	0.5
CHP	\$ -	\$ -	\$ -	-
Weighted Average	\$ (9)	\$ 38	\$ 29	21.1

Summary of Costs of High EE / 33% RPS (\$/Tonne CO2e)

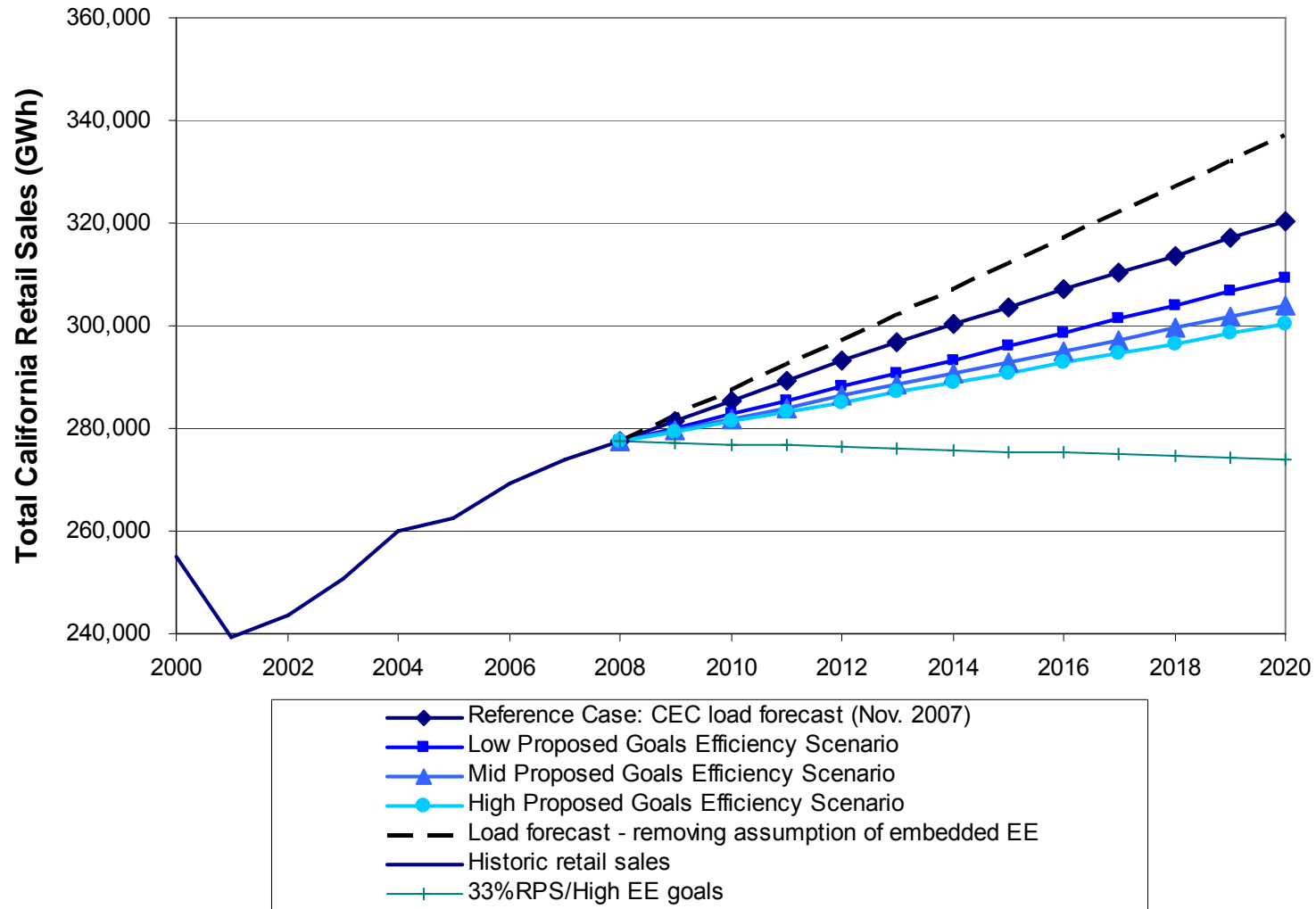
	Utility	Consumer	Total	MMt CO2e
Energy Efficiency	\$ (16)	\$ 78	\$ 63	10.2
Renewables	\$ 133	\$ -	\$ 133	12.8
CSI	\$ (106)	\$ 1,007	\$ 902	1.7
CHP	\$ (158)	\$ 161	\$ 4	4.9
Weighted Average	\$ 20	\$ 111	\$ 131	29.6

Net Utility CO2 Cost of Resources: 33%RPS/High EE Goals Case



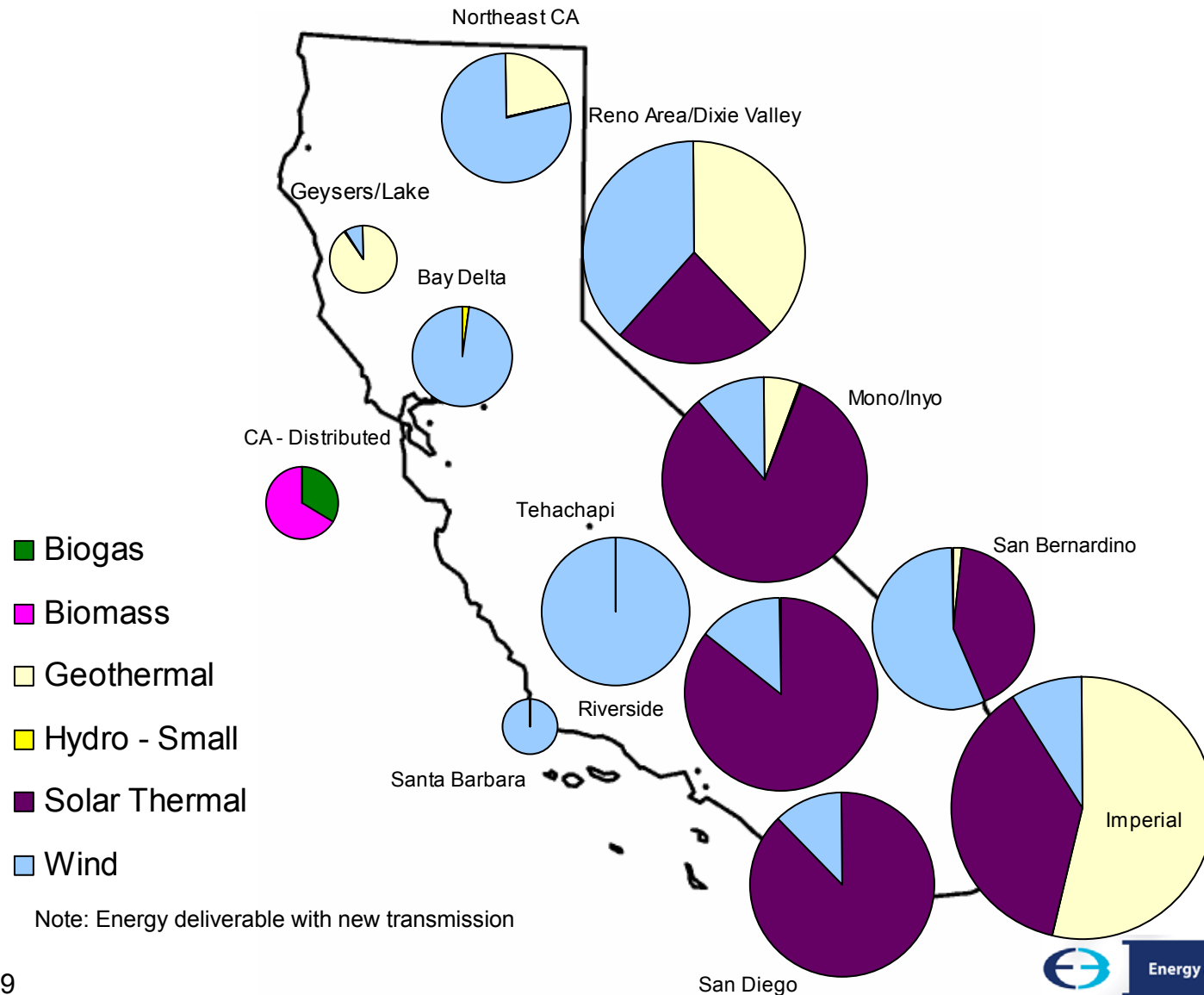


Energy Efficiency Scenario Impacts on California Load Growth



Note: 1990 – 2000 average annual CA retail sales growth rate: ~1.5%

CA Renewable Resource Zones



CO2 Cap and Trade Framework

- Energy deliverer, multi-sector cap and trade
- California-only carbon price
- Hybrid model structure (regulation & market)
 - CO2 market
 - Input market clearing price of GHG emission permits
 - No 'electricity-sector' emissions cap, just multi-sector
 - Electricity sector is assumed to be a 'price-taker' for emission permits
 - Adjust allocation, auction and offsets controls
 - Regulatory requirements
 - Input LSE policy requirements (RPS, EE)
- **Model does NOT determine the CO2 market price!**

Impacts of a California-only GHG Market on the Electricity Sector

- Change in operation of existing CA plants
 - Cost of CO₂ could change the relative economics of plant dispatch
- Reduction of emissions intensity of imports
 - Increase in low-carbon specified imports and/or reduction in high-carbon specified imports
- New capital investment
 - Cost of CO₂ could make all-in costs of low-carbon resources less expensive than fossil-fuel resources
- Technology innovation (not directly modeled)
 - A higher market price for power and a CO₂ price could drive new technology innovation, resulting in new sources of emission reductions
- Distributional impacts
 - Distributional impacts due to emission allocation policy choices and impacts due to impact of CO₂ market on electricity prices

Results

No – CA plants are dispatched in emissions order already

Yes – with risk of shuffling. Out-of-state coal imports become uneconomic ~\$60/tonne CO₂

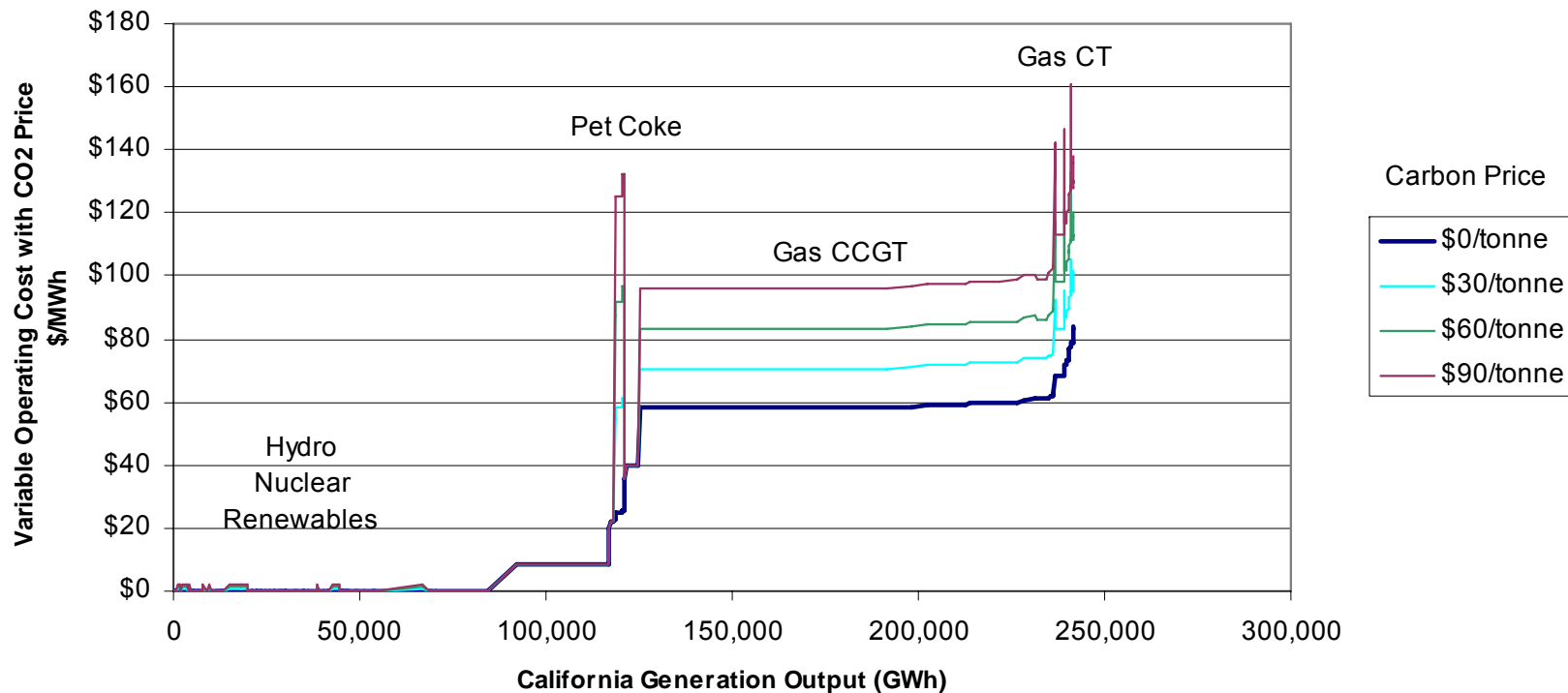
No – Not at existing technology & gas cost and CO₂ price below ~\$100/t CO₂

? – Lots of clean technology investment could spur big changes

Yes – there are winners and losers
Discussion on allocation later

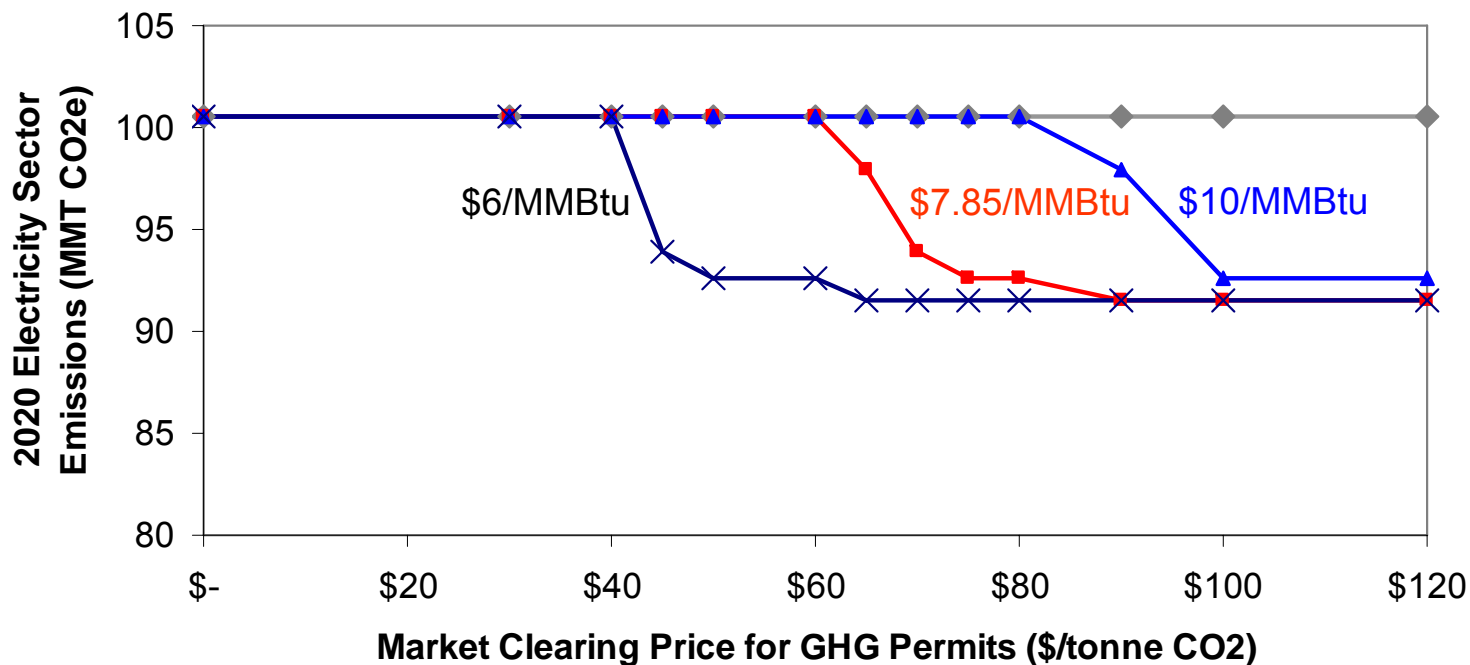
Operational changes of CA generation with carbon prices

California Generation 2020 BAU Case
Comparison of Variable Cost by CO2 Price



CO2 price does not change the economic dispatch order in California (much)

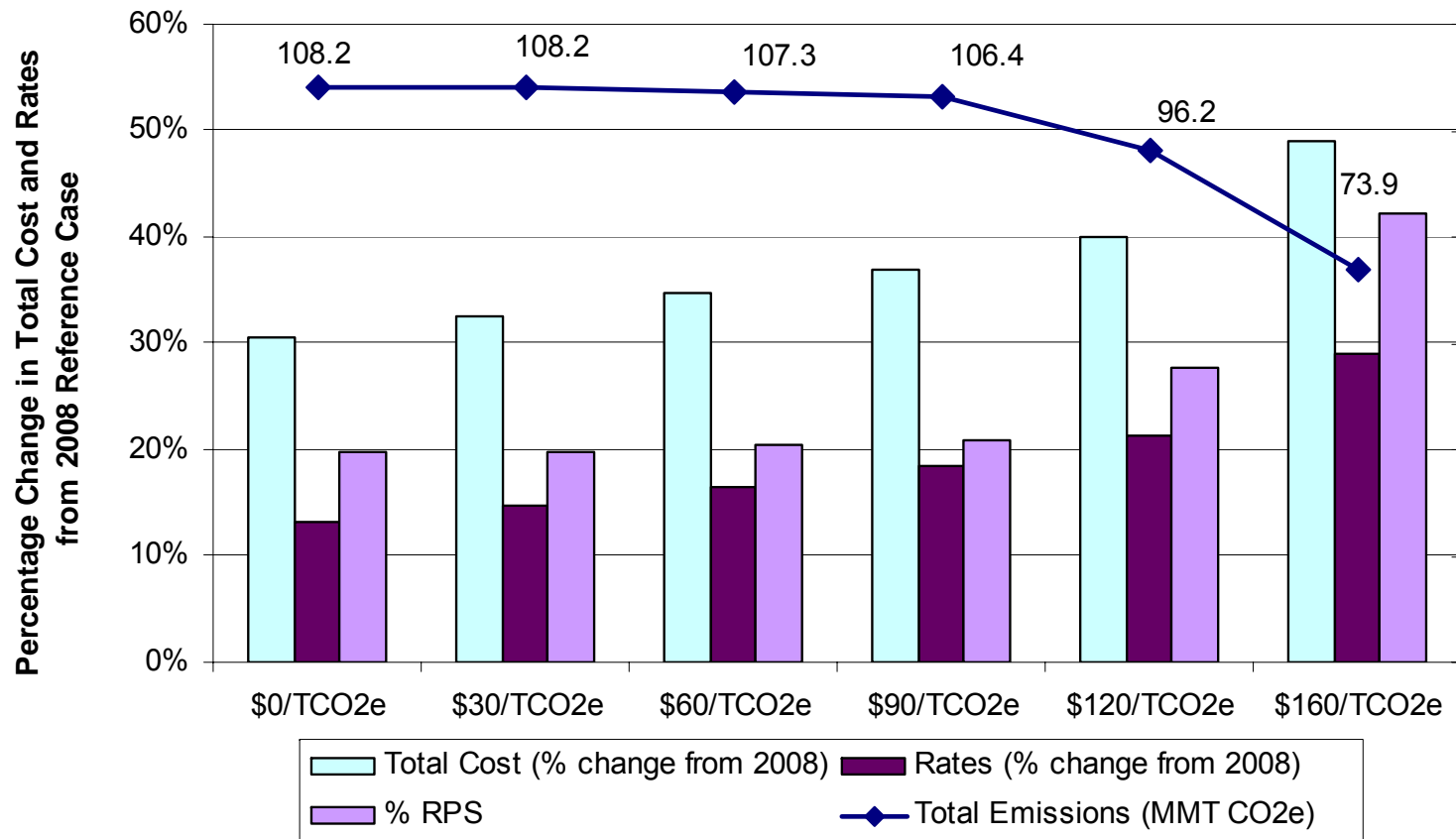
Change in imports of out-of-state fossil generation with different natural gas and carbon prices



- ◆— LSEs hold contracts until expiration, regardless of economics
- LSEs end contracts early, if not economic (reference case 2020 natural gas price: \$7.85 in 2008 dollars)
- ▲— LSEs end contracts early, if not economic (reference case 2020 natural gas price: \$10 in 2008 dollars)
- ×— LSEs end contracts early, if not economic (reference case 2020 natural gas price: \$6 in 2008 dollars)

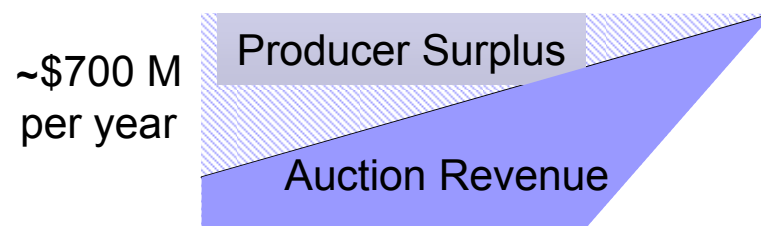
In-State Renewable Investment

Market Price of CO2 Impact on New Renewable Energy Investment
 (Reference case assumptions for all other variables)



Profits for Clean Generation through Electricity Market Clearing Price (MCP)

- MCP with CO₂ leads to increased profits for producers and importers with low carbon generation
- At \$30/t CO₂: State pays approximately \$700 million to producers due to higher market clearing price for power
- Assumes utility-owned generation and long-term contracts do not capture the windfall since they are compensated at cost for CO₂



Analysis affected significantly by contract assignment assumptions



Emissions Benchmarking



GHG Calculator is a Policy Tool

- Capability to model many different policy-level choices
- Should not be used for resource planning decisions!
- Requirements for reasonable accuracy for CO2 policy decisions
 - Reasonable statewide electricity sector emissions level
 - Approximately correct emissions intensity by LSE
 - Approximately correct generation or purchases from 3 categories of generators
 - Utility-owned generation by fuel type
 - Long term contracts
 - Imports
 - Approximately correct changes in above for different resource mixes

Key Drivers in Utility Cost and Rate Impacts to CO2 Policy Choices

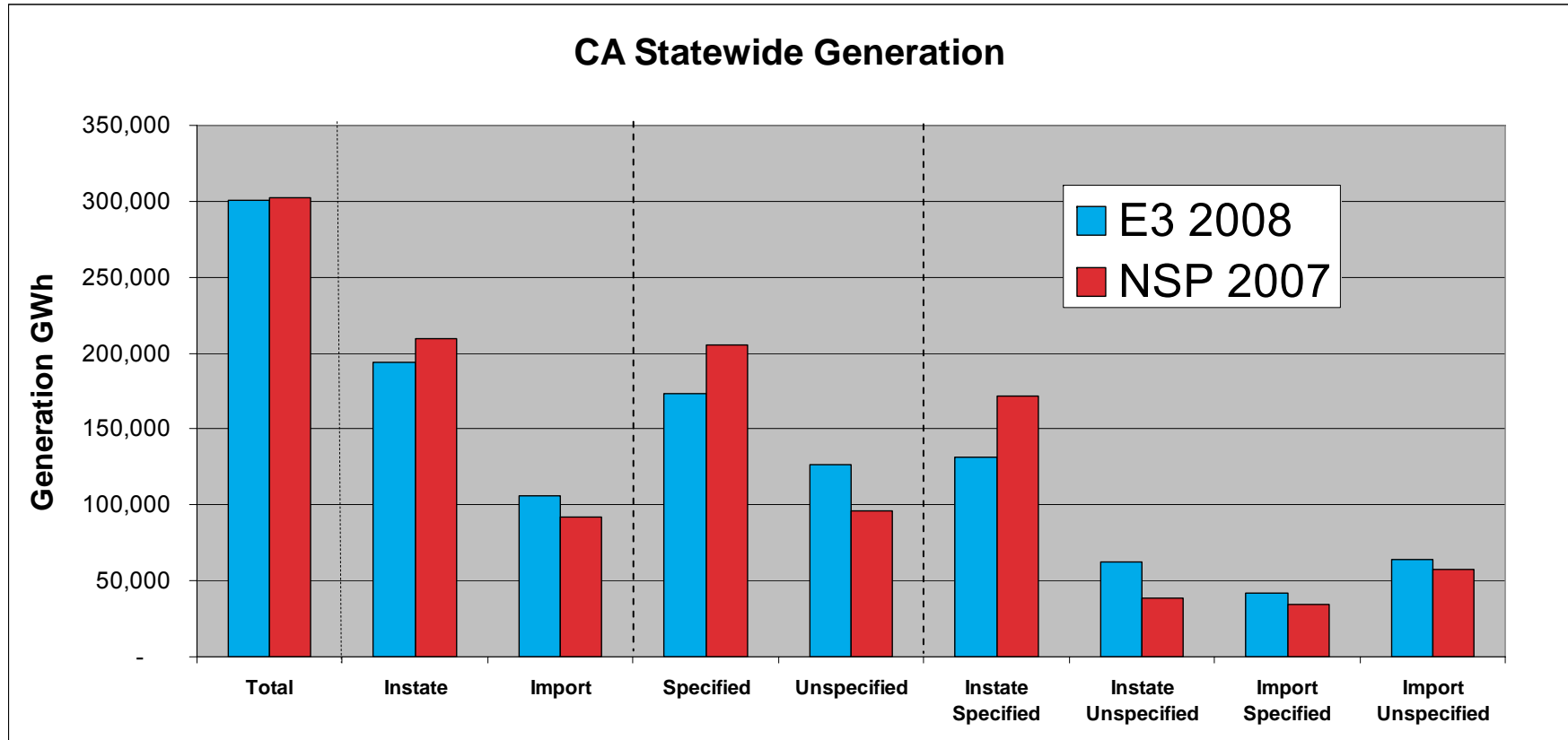
- Existing revenue requirement
- Existing sales levels
- Utility-owned generation Significant changes in the last week
- Existing long-term contracts (RPS, coal, other)
- Market purchases and imports to California
- Growth rates through 2020
- Allocation mechanisms/choices



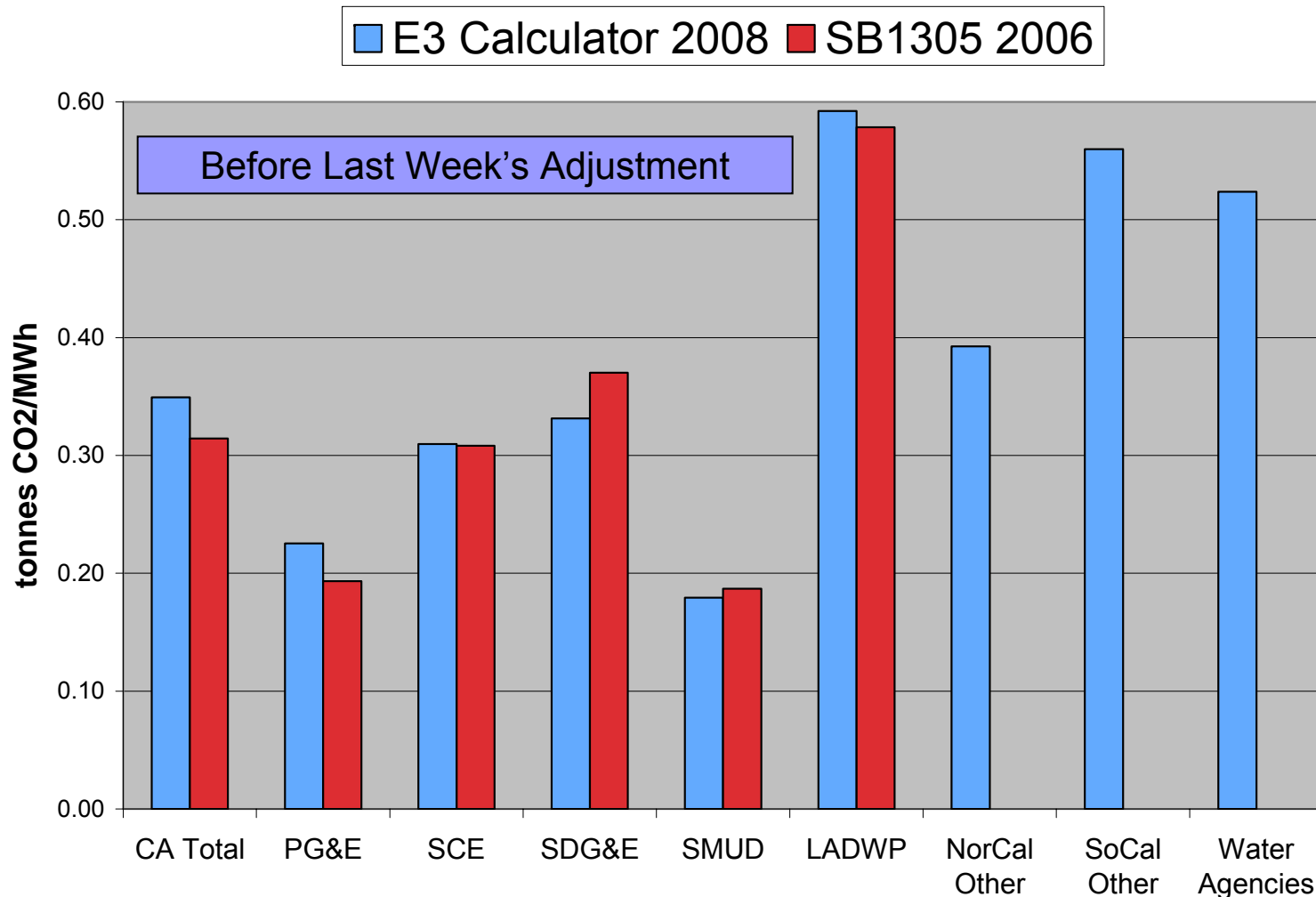
Utility-owned Generation & Contracts

- Updated since the last workshop
 - Responses received from many parties:
 - SMUD, LADWP, SCPPA, Calpine, City of Redding, SDG&E, PG&E, SCE, PacifiCorp, Mountain Utilities
- Changes incorporated into results
 - Utility-owned generation assignment
 - Long term contracts for utility generation
 - Imports adjusted based on net requirements
- Retail providers suggested additional changes that were not incorporated into model, which could improve future versions of the TEPPC database
 - Heat rate, capacity, fuel type, missing and new generators

Benchmarking E3 Calculator Statewide Generation to Public Data

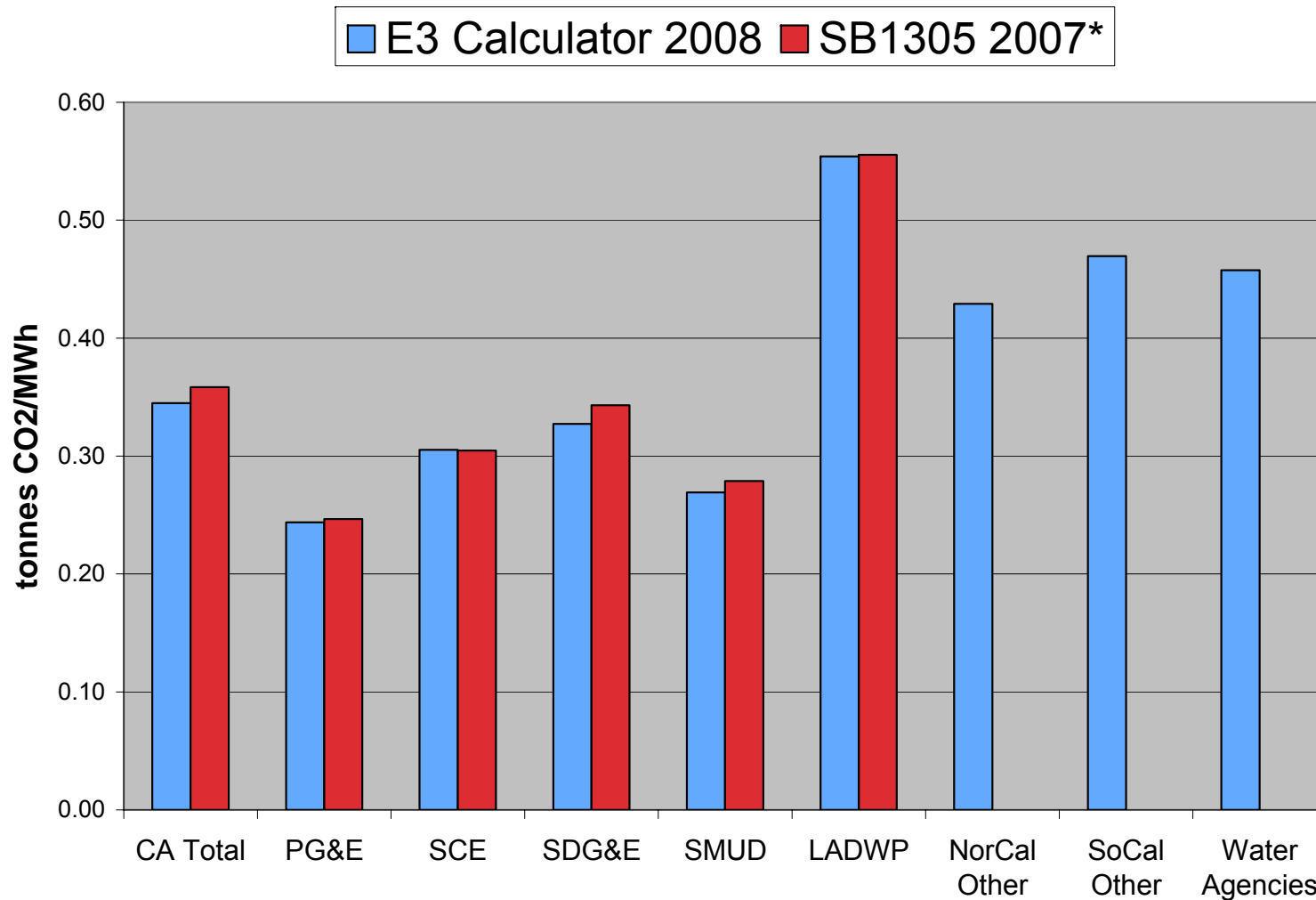


Benchmarking E3 Calculator Emissions Intensity to Public Data



SB1305 = Power Content Label Reporting to CEC

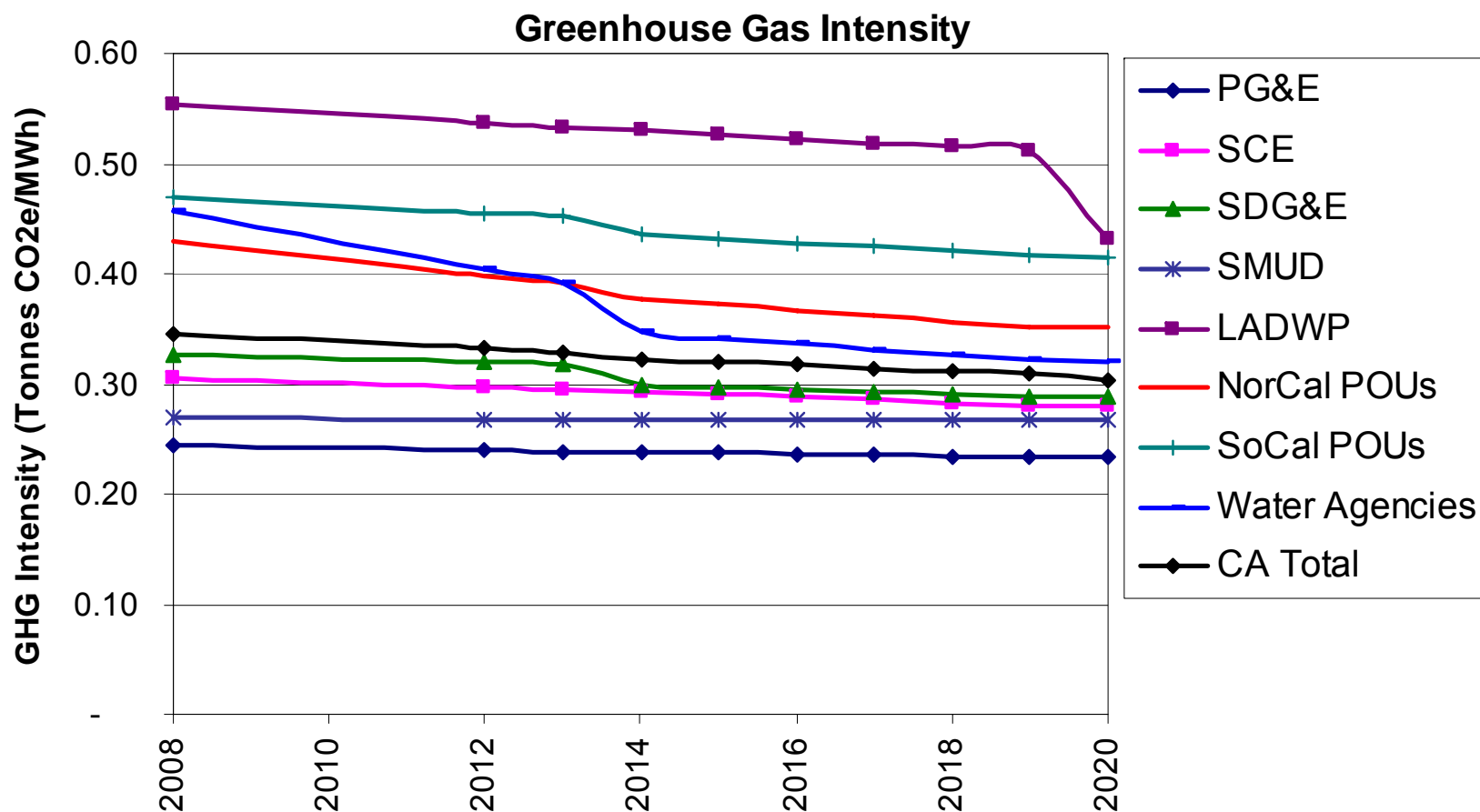
Benchmarking E3 Calculator Emissions Intensity to Public Data



*Normalized for average hydro year

SB1305 = Power Content Label Reporting to CEC

Emissions Intensity by Retail Provider



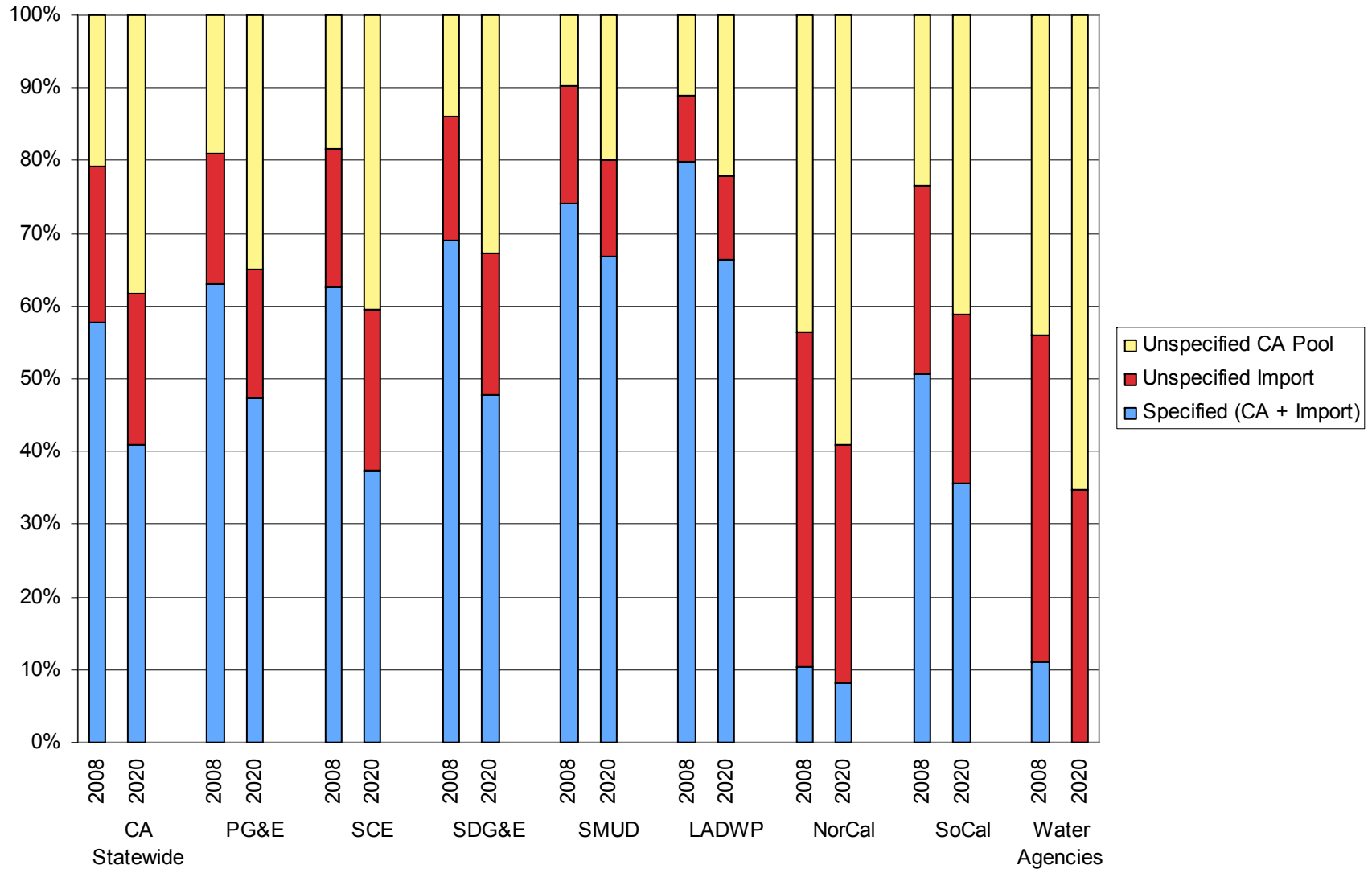
Scenario: 20% RPS, reference case energy efficiency, no carbon market

SB1305 Data Availability for NorCal, SoCal

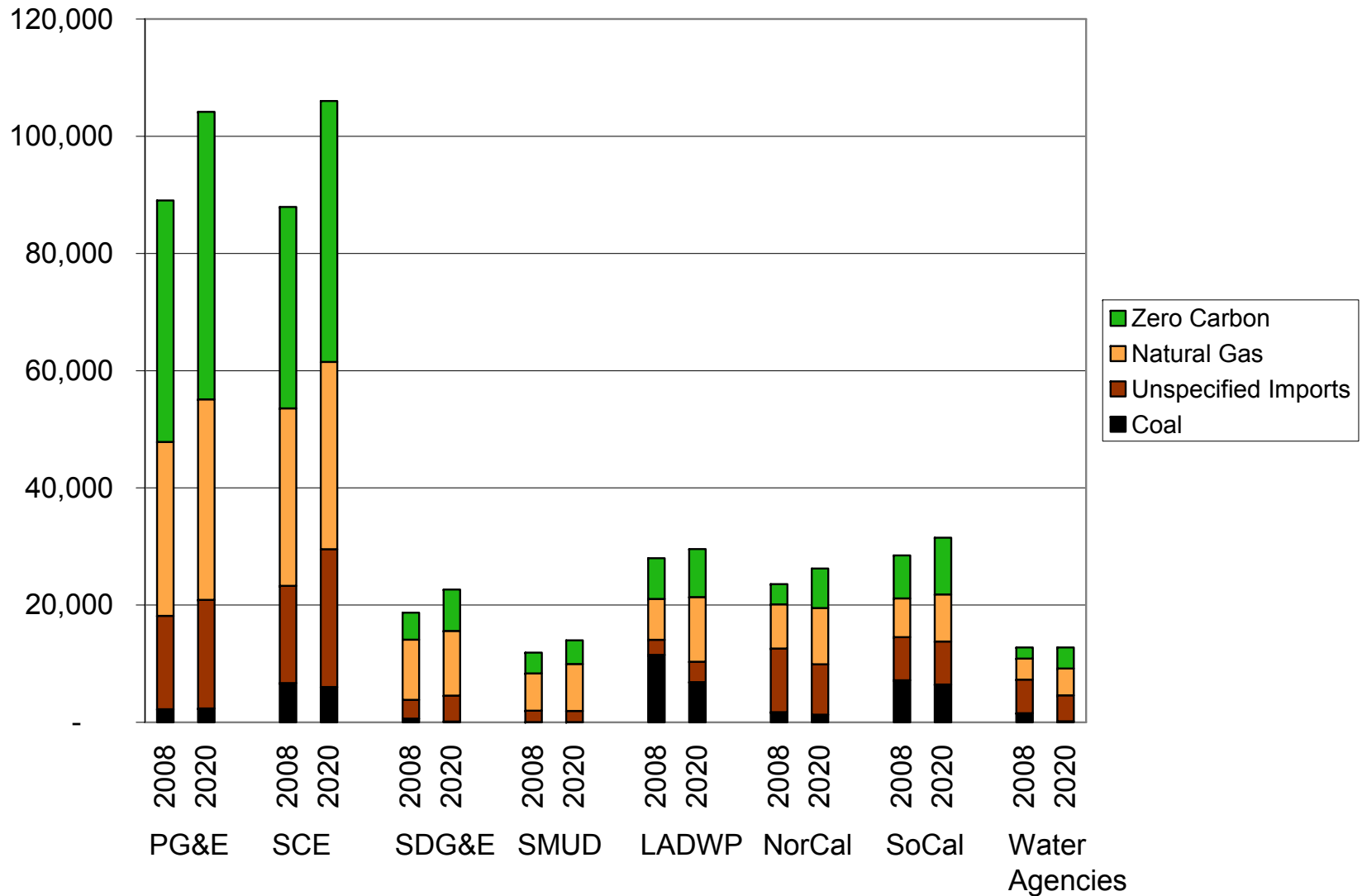
6 Northern - Other	
Alameda	PG&E Direct Access
Biggs	Plumas-Sierra Rural Electric Cooperation
Calaveras Public Power Agency	Port of Stockton
Gridley	Power and Water Resource Purchasing Agency
Healdsburg	Redding
Lassen Municipal Utility District	Roseville
Lodi	Shasta Dam Area Public Utility District
Lompoc	Silicon Valley Power
Merced Irrigation District	Tuolumne County Public Power Agency
Modesto Irrigation District	Turlock Irrigation District
Palo Alto	Ukiah
Mountain Utilities	Pacificorp
Trinity Public Utility District	Sierra Pacific Power Company
Truckee-Donner Public Utility District	Surprise Valley Electrical Corporation
7 Southern - Other	
Anaheim	Rancho Cucamonga
Anza Electric Cooperative, Inc.	Riverside
Azusa	SCE Direct access
Banning	Valley Electric Association, Inc.
Bear Valley Electric Service	Vernon
Boulder City/Parker Davis	Victorville Municipal
Colton	Needles
Burbank	SDG&E Direct Access
Glendale	Imperial Irrigation District
Pasadena	

Highlighted LSEs data included in E3 dataset

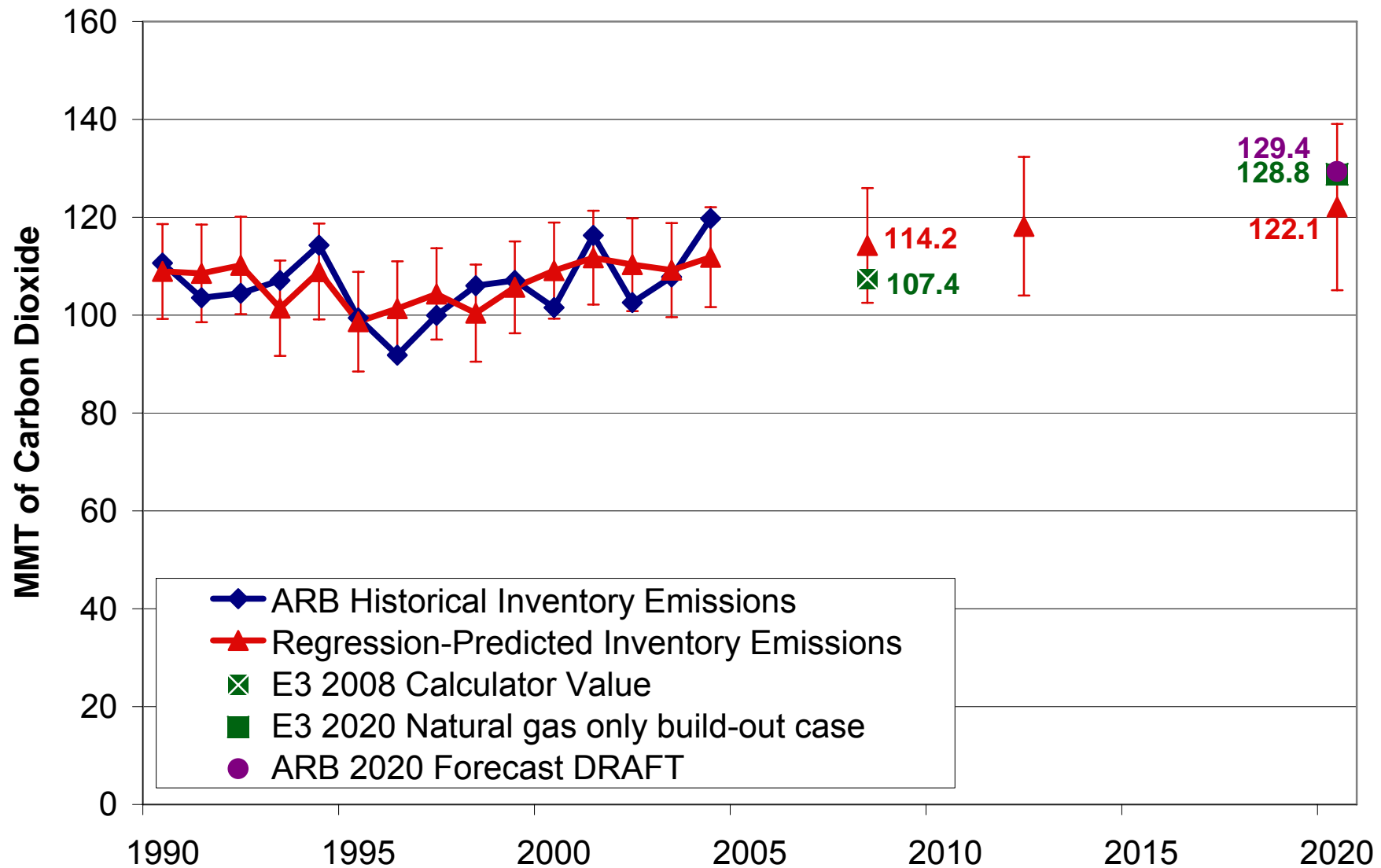
Generation Assignment Shares in 2008 and 2020 Reference Case by LSE



Resource Mix in 2008 and 2020 Ref. Case by LSE



Benchmarking Total Electricity Sector Emissions



Verification with PLEXOS

- Set up Test Case in both PLEXOS and the GHG Calculator to Verify Calculator Matches PLEXOS
- Comparison of Results Shows Close Match

	Business As Usual	PLEXOS TEST Case	Difference
PLEXOS Dispatch	431,810	401,641	30,169
Spreadsheet Dispatch	431,810	403,556	28,254
Hydro Adjustment	(2,196)	(2,196)	-
Onsite CHP	4,700	4,700	-
SF6	1,029	1,029	-
Export CHP	(340)	(340)	-
Total WECC	435,003	406,749	28,254
Total CA	107,033	78,779	28,254
		Difference (1000 tons)	1,915
		Difference % Savings	6%
		Difference % of CA	2%

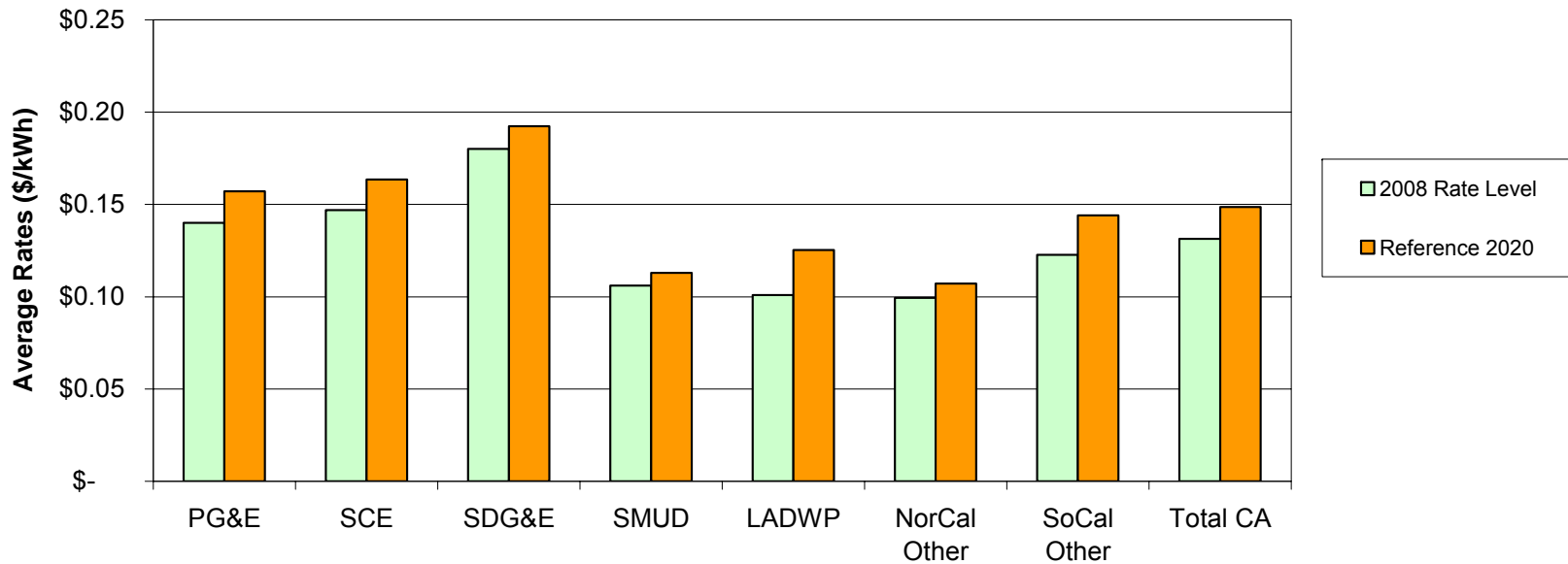
Test Case is an extreme case
(stage 1 aggressive policy case)
•Very high EE
(168% of High Goals)
•High RPS
(33% statewide)
•No New CHP



Cost and Rate Impacts of Regulatory Policies

Rates Comparison: 2008 and 2020 Reference Case

Comparison of 2008 and 2020 Rates

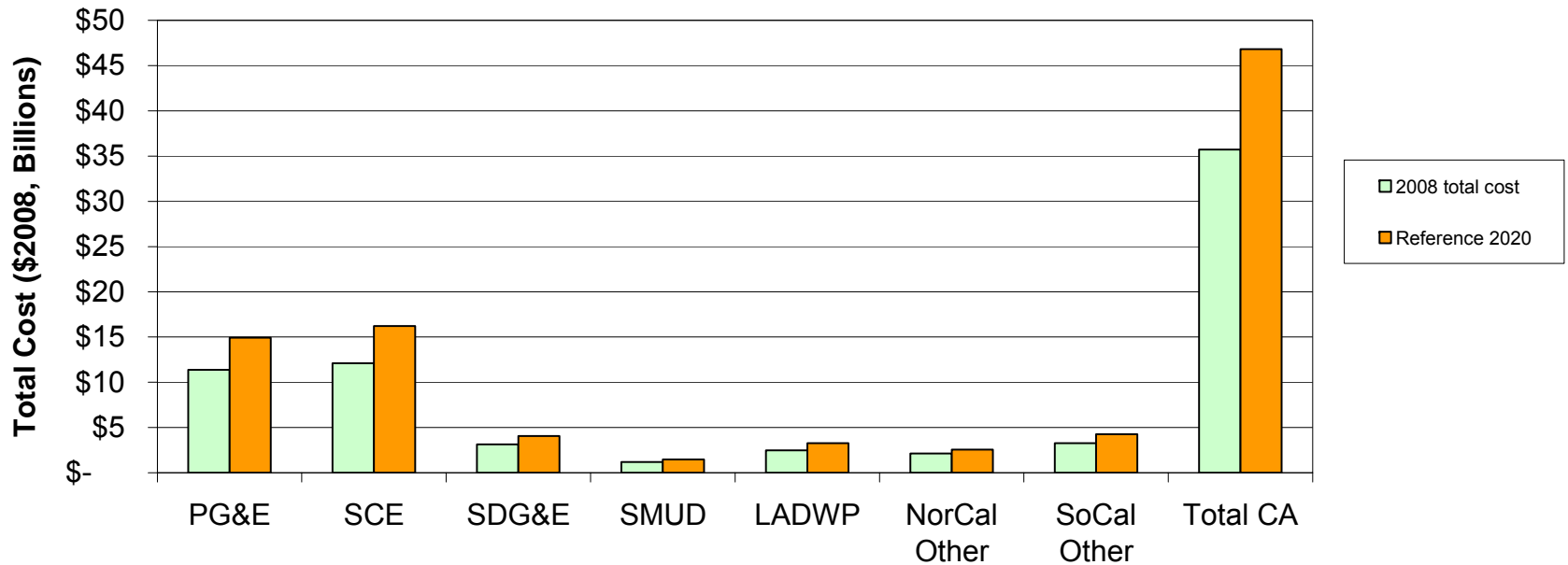


Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2008 to 2020 Ref. Case	12%	11%	7%	7%	24%	8%	17%	13%
2020 Ref. Case Rates (\$/kWh)	\$0.16	\$0.16	\$0.19	\$0.11	\$0.13	\$0.11	\$0.14	\$0.15

Utility Cost Comparison: 2008 and 2020 Reference Case

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

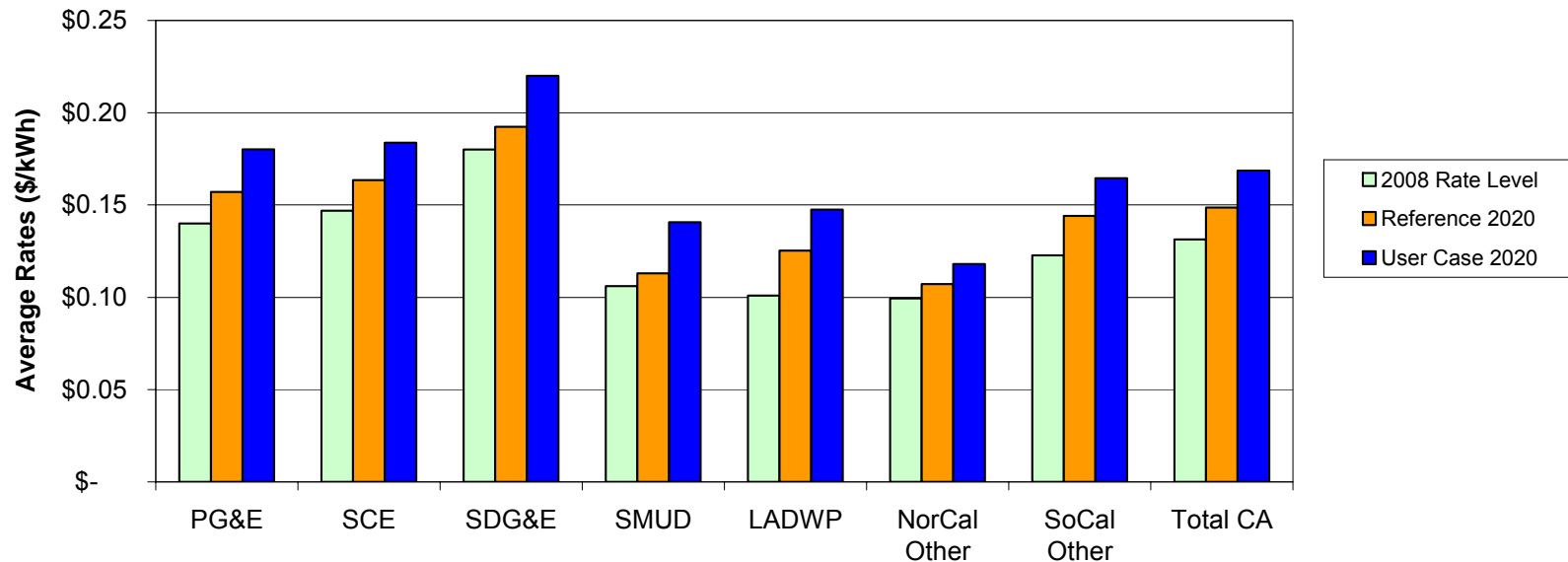
	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2008 to 2020 Ref. Case	31%	34%	30%	25%	31%	20%	30%	31%
2020 Ref. Case Cost (\$2008, billions)	\$14.9	\$16.2	\$4.1	\$1.5	\$3.3	\$2.6	\$4.3	\$46.8



Rate Comparison:

Reference Case vs. 33%RPS/High EE Goals Case

Comparison of 2008 and 2020 Rates



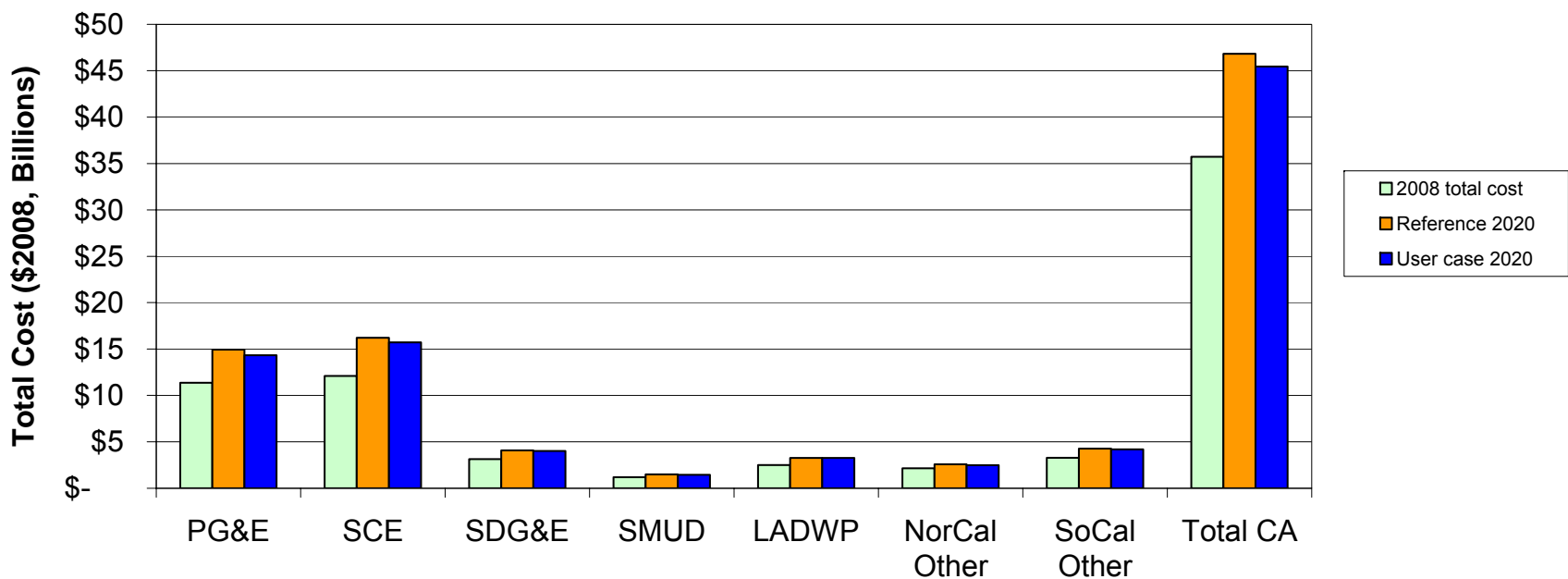
Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	14.7%	12.4%	14.4%	24.6%	17.7%	10.2%	14.2%	13.4%
Δ 2008 to 2020 User Case	28.7%	25.0%	22.3%	32.8%	46.1%	18.8%	34.1%	28.3%

Scenario: User Case = 33%RPS/High EE goals Scenario

Cost Comparison: Reference Case vs. 33% RPS/High EE Goals Case

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	-4.3%	-3.3%	-1.5%	-2.3%	0.1%	-3.2%	-1.5%	-3.0%
Δ 2008 to 2020 User Case	26%	30%	28%	23%	31%	16%	28%	27%

Scenario: User Case = 33%RPS/High EE goals Scenario



Sensitivity Analysis

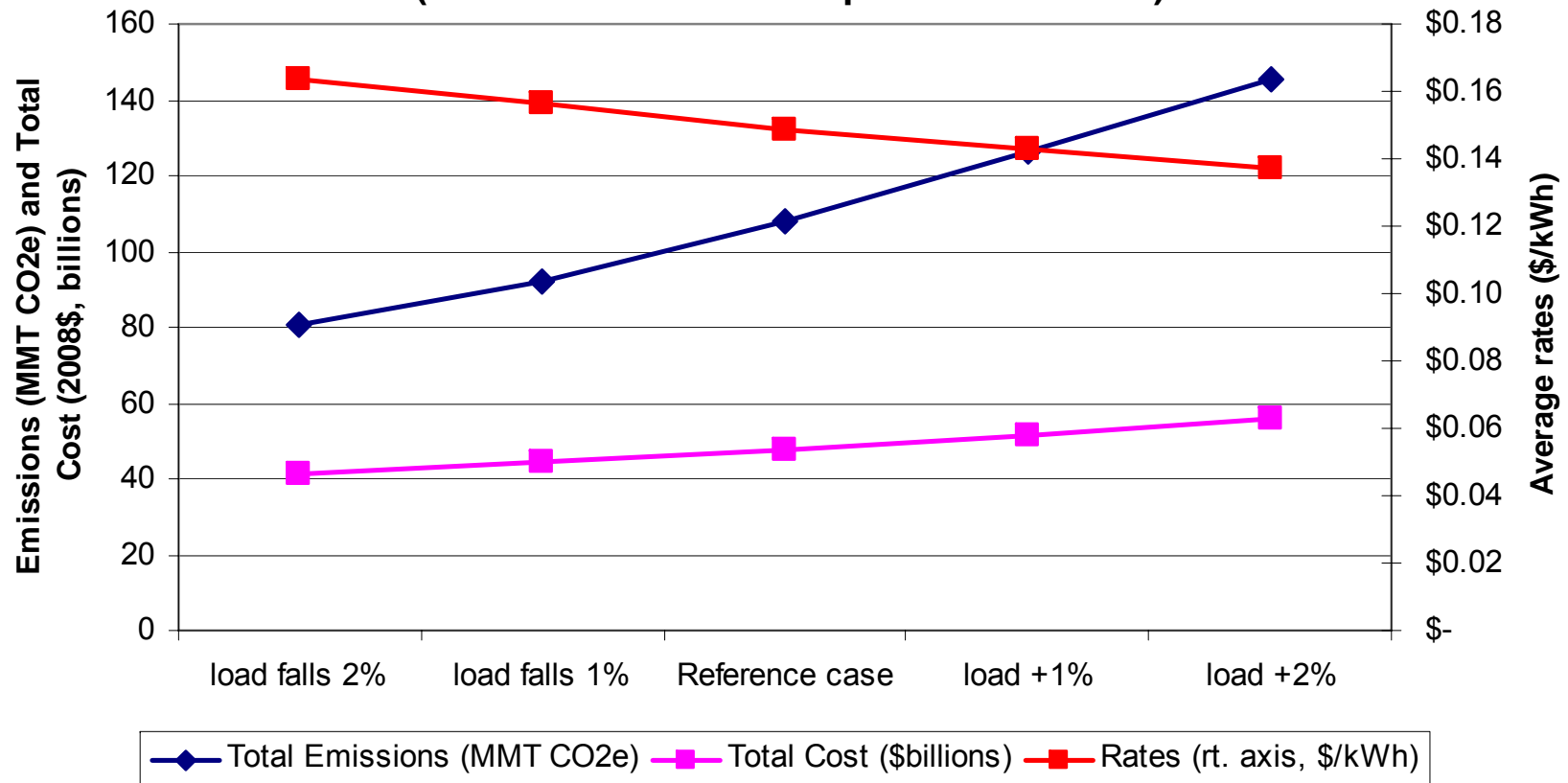


Electricity Sector Key Drivers of Results

- Load growth
- Fuel prices
- EE achievements
- CO2 market costs

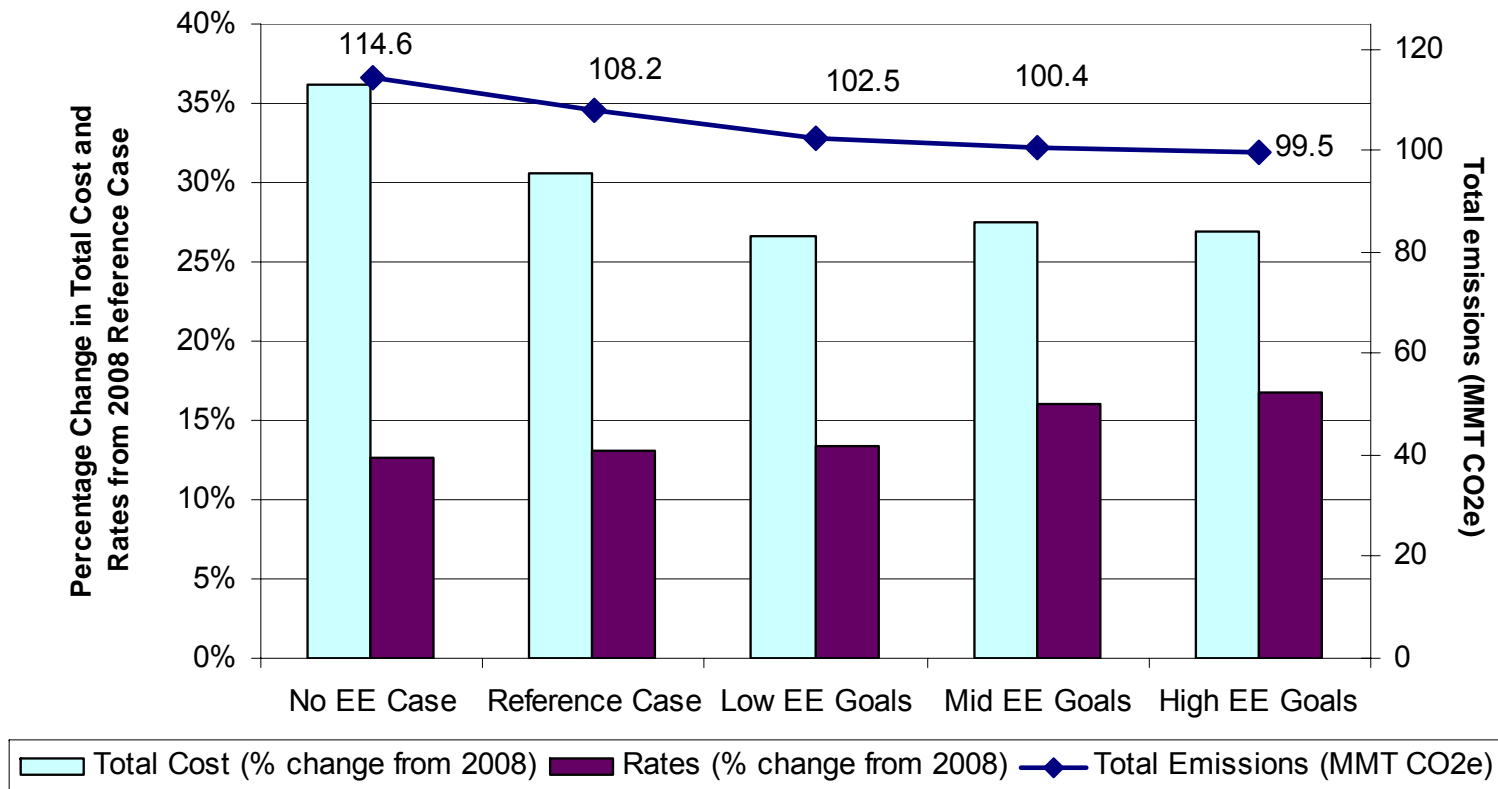
Load Growth Sensitivity

Energy and Peak Load Sensitivity Analysis
(Reference case assumptions for all else)

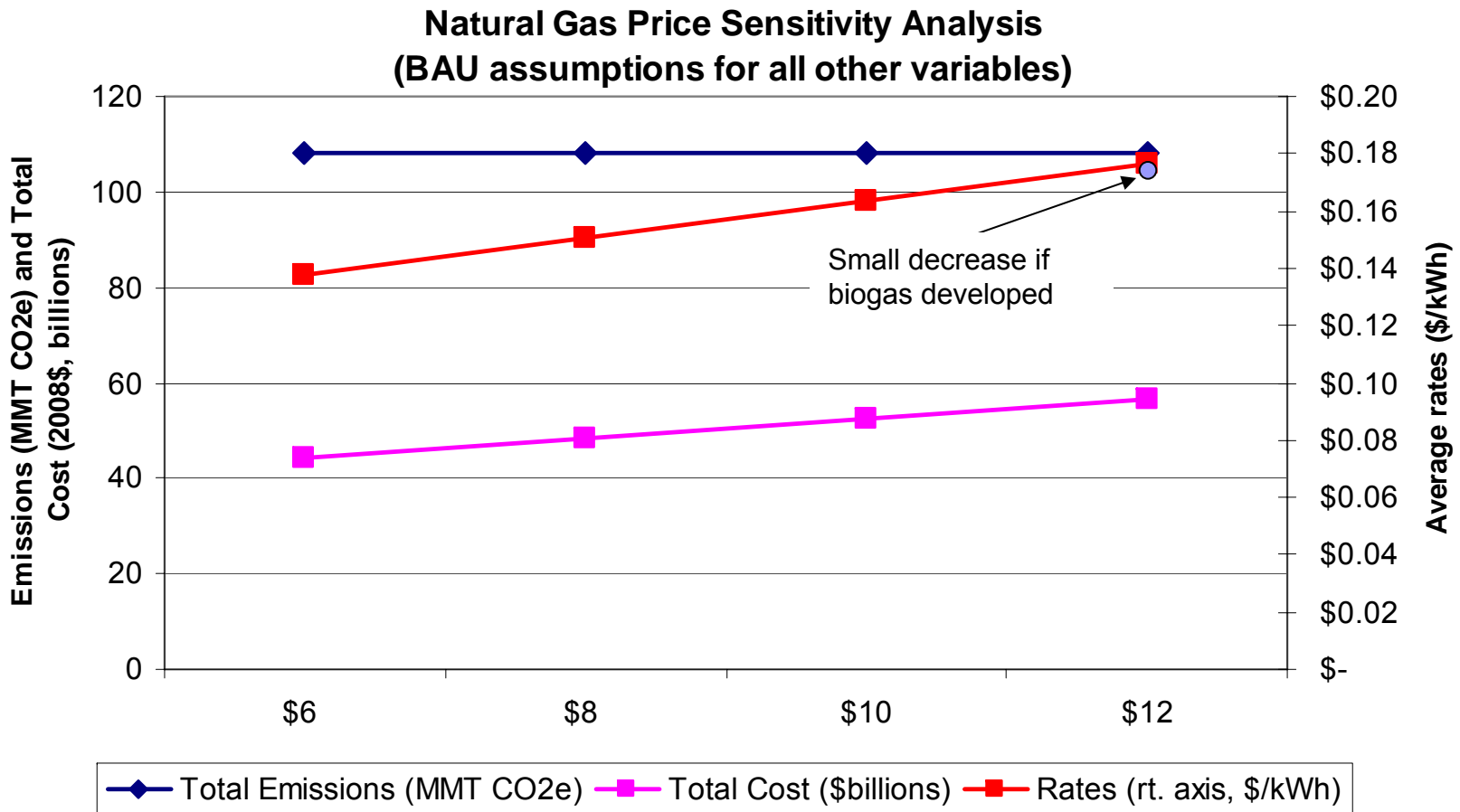


Energy Efficiency Sensitivity

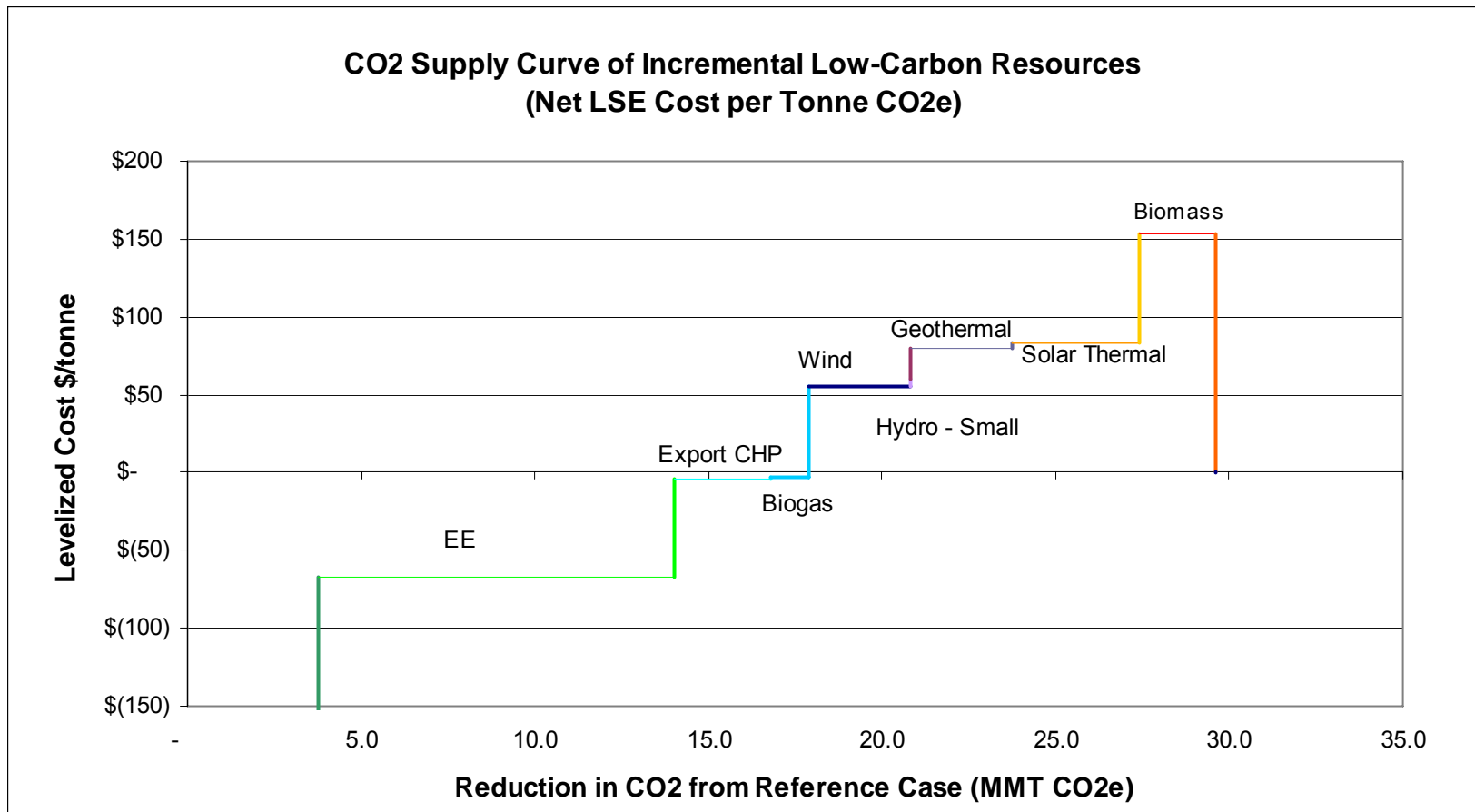
Energy Efficiency Sensitivity Analysis
 (20% RPS, ref. case assumptions for all other variables)



Natural Gas Price Sensitivity



High EE, 33% RPS Supply Curve with \$12/MMBtu Natural Gas





Cost and Rate Impacts of CO2 Market: Allocation Scenarios



Seven Allocation Scenarios

1. 'Pure Emission-Based Allocation'
2. 'Pure Output-Based Allocation'
 - a) Pure Output-Based Allocation excluding non-fossil generators
3. 'Pure Auction' with no Auction Revenue Recycling
4. 'Pure Auction' with Auction Revenue Recycling
5. Staff 'Preferred Emission-Based Allocation' proposal
6. Staff 'Preferred Output-Based Allocation' proposal
7. Staff 'Preferred Auction' proposal

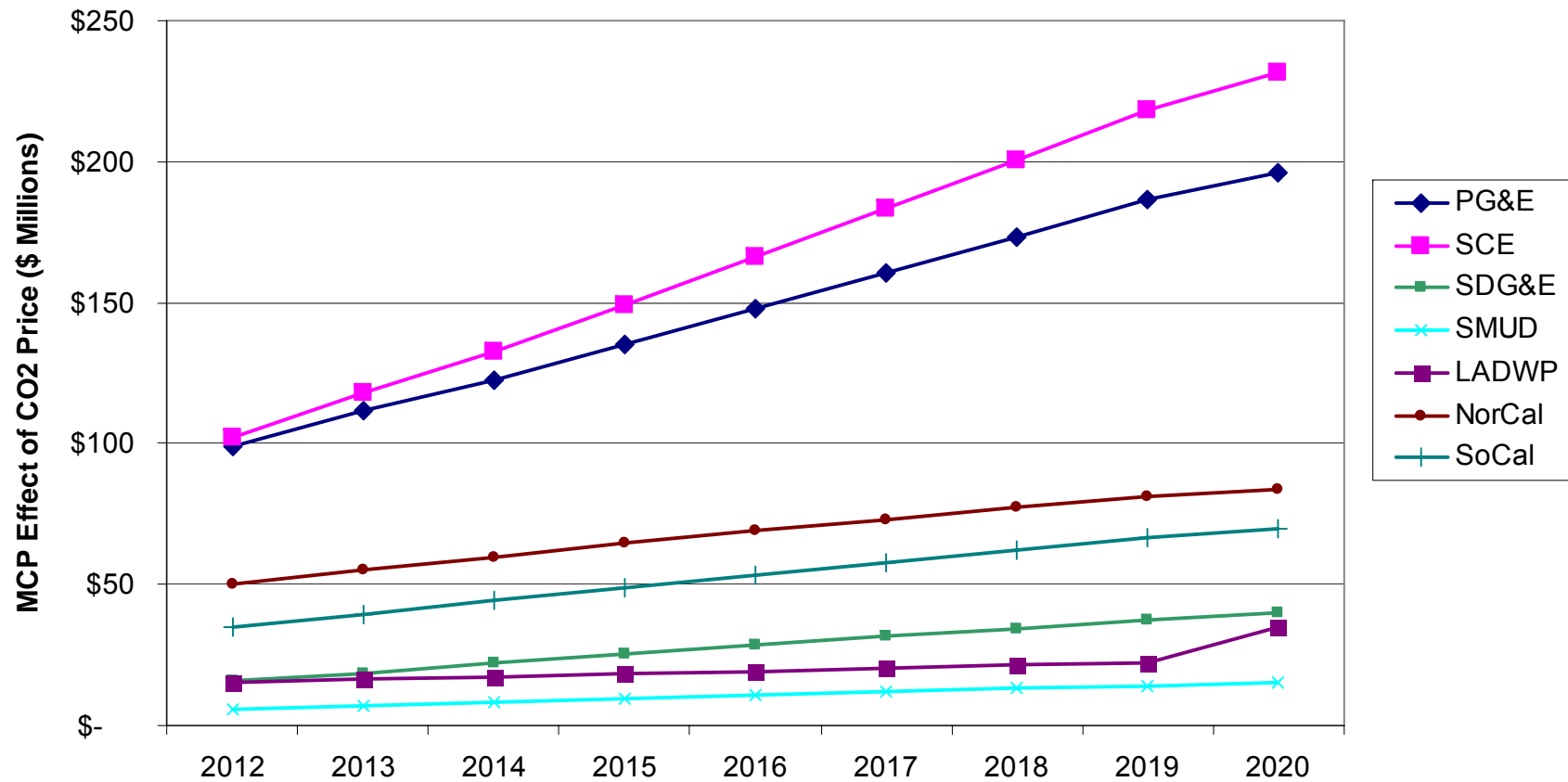


Metrics for Evaluating Allocations

- Net Cost of CO₂
 - Additional cost passed on to LSEs from energy deliverers from introduction of the CO₂ market, net of any administrative allocation and auction revenue return
- Average Retail Rate Projection
 - Average rate levels by LSE in 2008 and 2020
- Percentage Change in Retail Rates

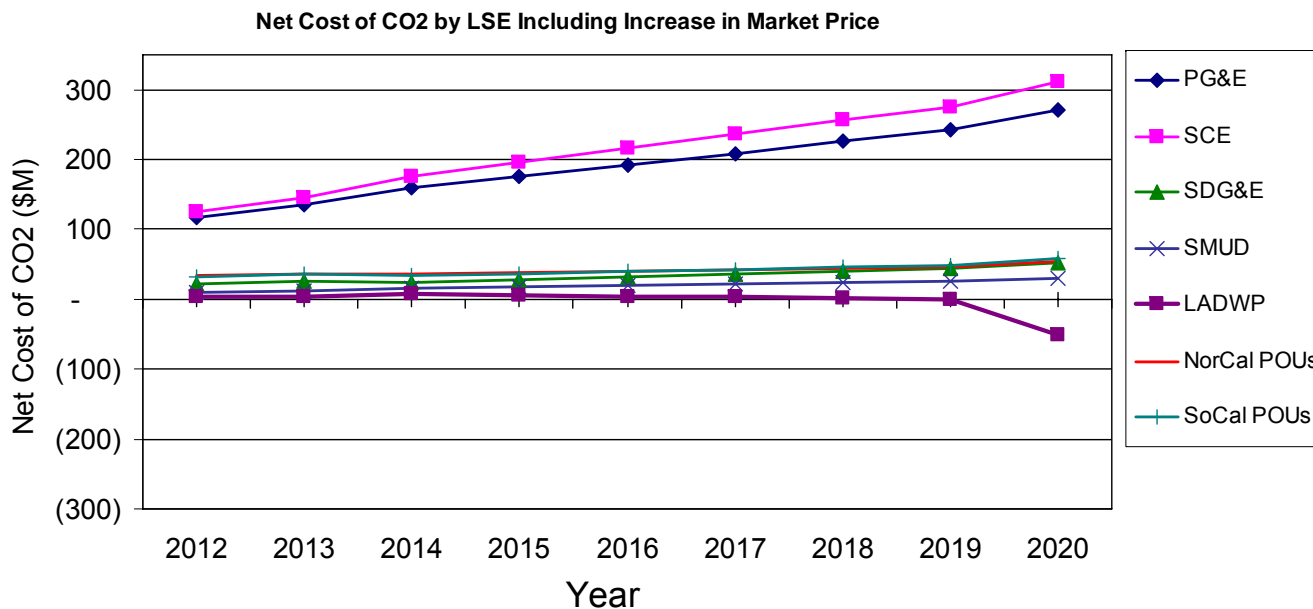
Market Clearing Price Effect of CO2 Price

Cost Impact due to Increase in Market Clearing Price (MCP)
of Electricity from CO2 Market Price



Scenario 1: 'Pure Emission-Based'

100% administrative allocation based on historical 2008 emissions



Summary

Low emissions, low self-resourced LSEs fair the worst.

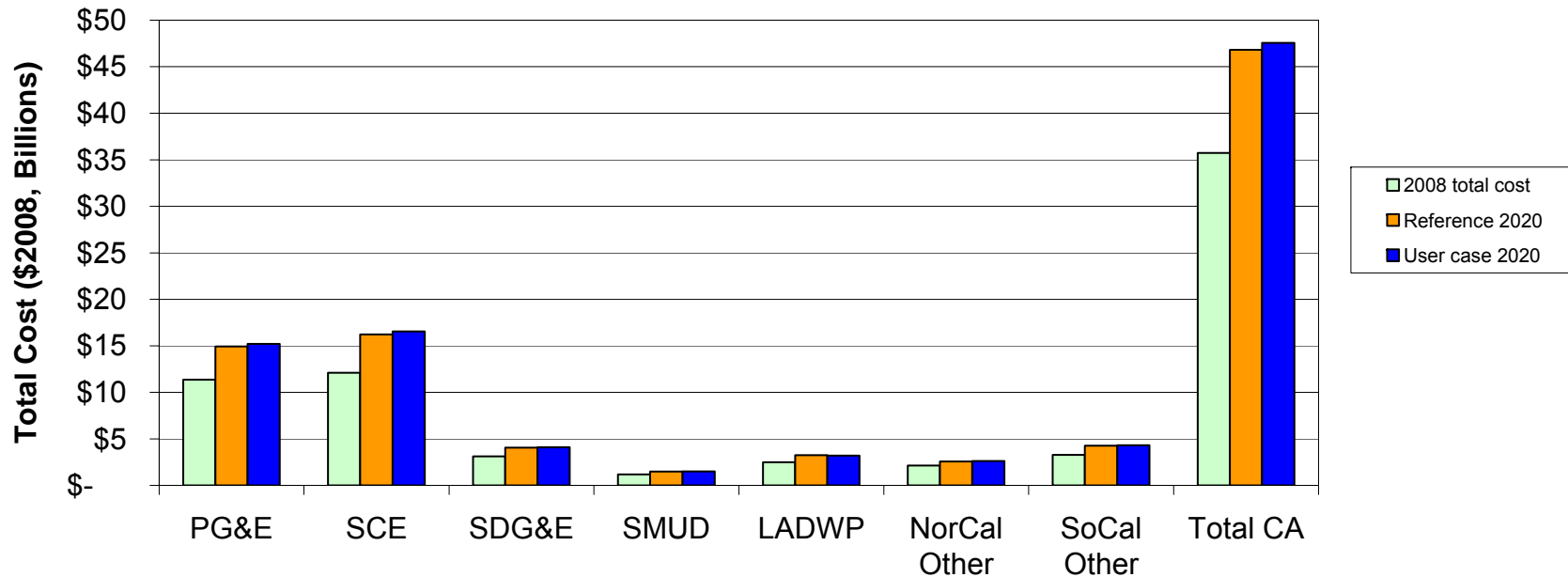
Note: Same result as 100% auction with revenue return based on 2008 emissions

Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 1: 'Pure Emission-Based'

100% administrative allocation based on historical 2008 emissions

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

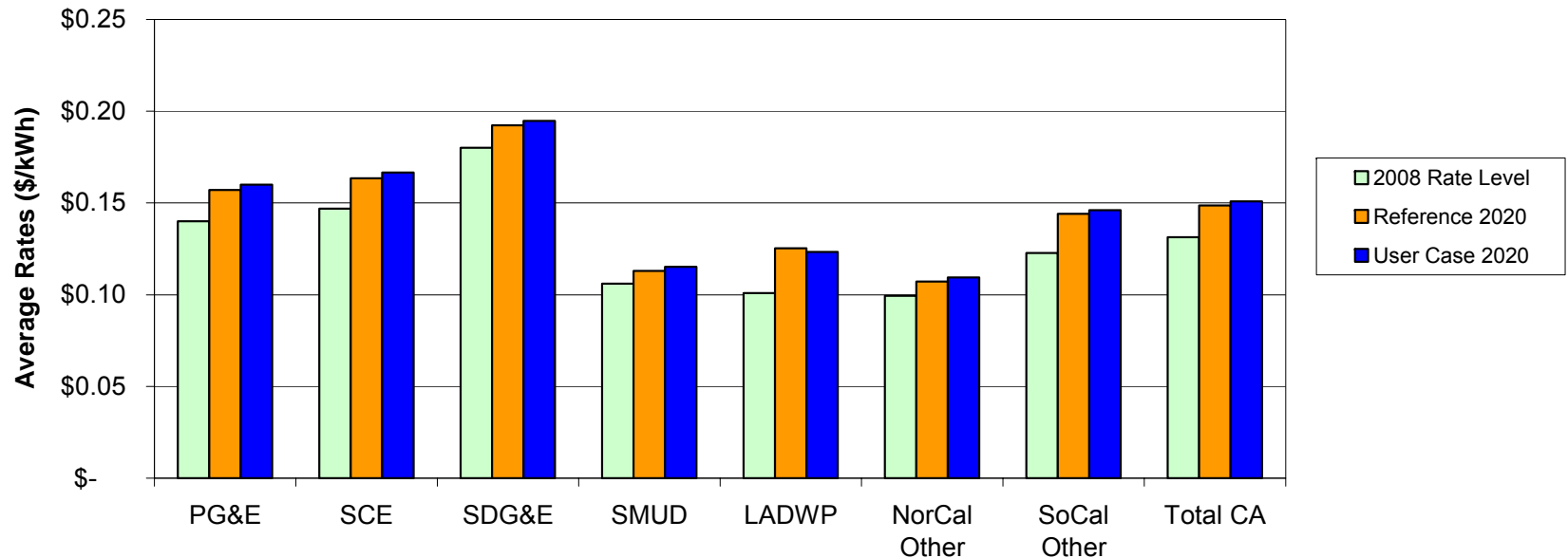
	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.8%	1.9%	1.2%	2.0%	-1.6%	2.1%	1.4%	1.5%
Δ 2008 to 2020 User Case	34%	37%	31%	28%	29%	22%	32%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 1: 'Pure Emission-Based'

100% administrative allocation based on historical 2008 emissions

Comparison of 2008 and 2020 Rates



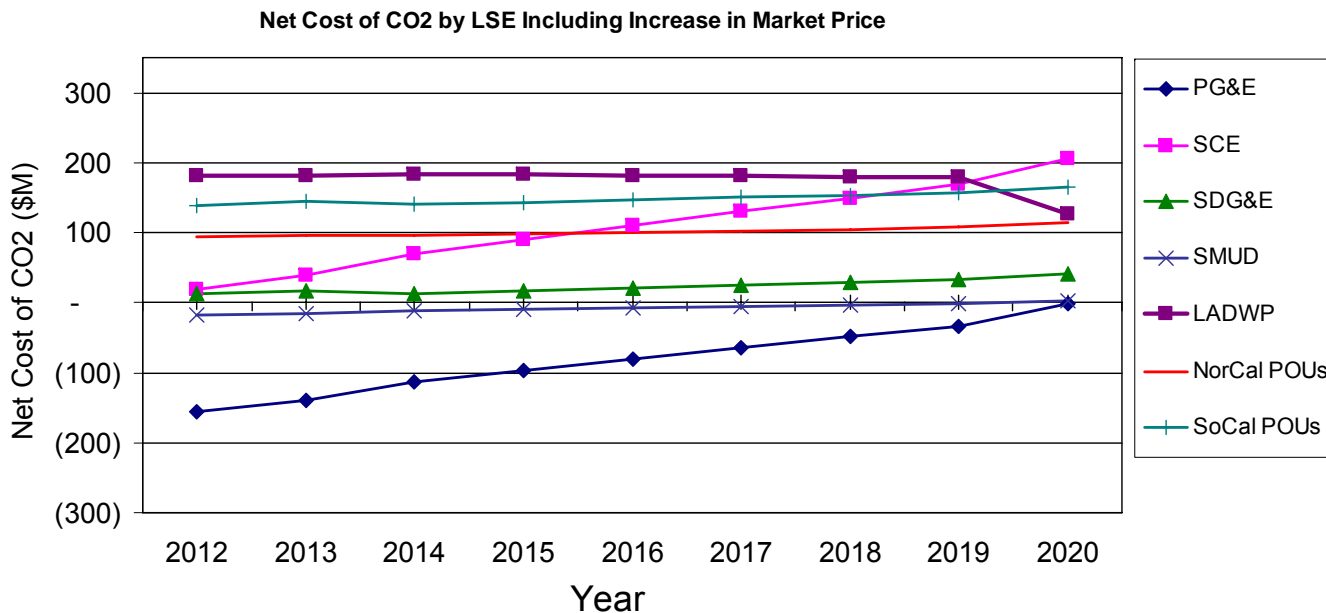
Rate Change between 2020 Reference and 2020 User Case

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Δ 2020 Ref to 2020 User Case	1.8%	1.9%	1.3%	2.1%	-1.5%	2.1%	1.4%	1.5%
Δ 2008 to 2020 User Case	14.3%	13.4%	8.2%	8.8%	22.1%	10.1%	19.0%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 2: 'Pure Output-Based'

100% administrative allocation based on updating yearly output (GWh)



Summary

High emissions retail providers fair the worst.

Increasing electricity market purchases at higher market price drive up slope for some retail providers.

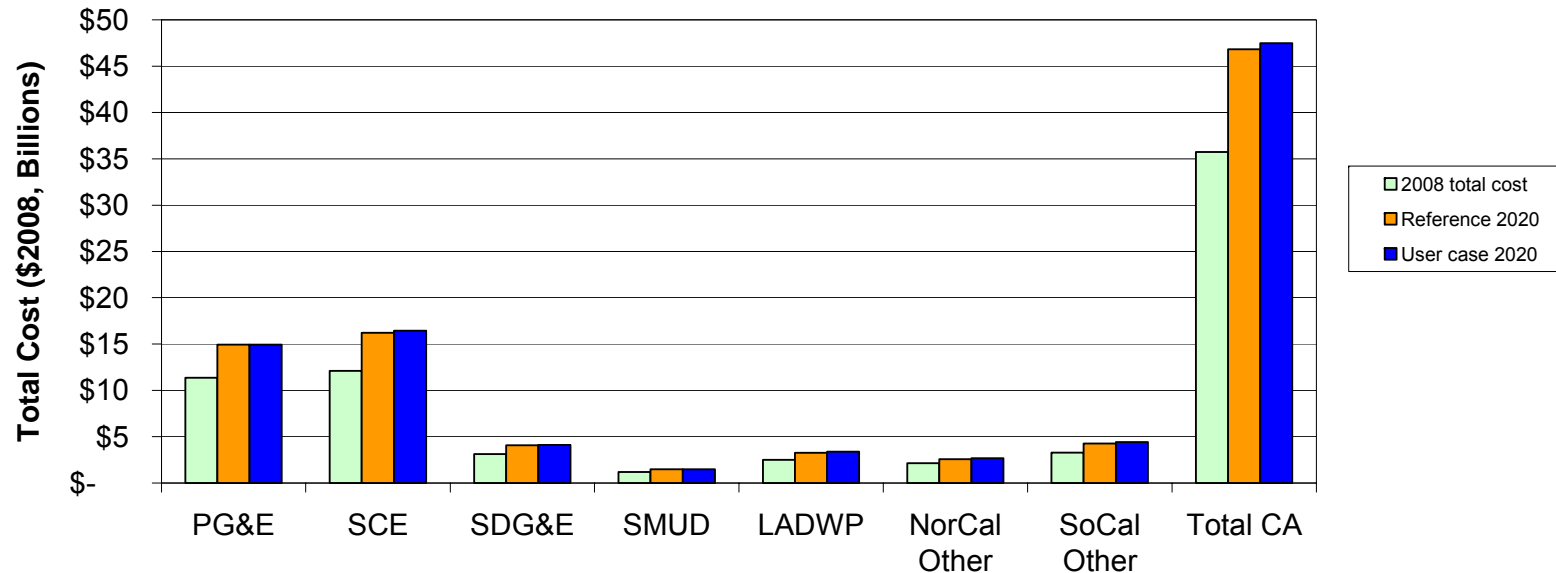
Note: Same result as 100% auction with revenue return based on updating retail sales

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 2: 'Pure Output-Based'

100% administrative allocation based on updating yearly output (GWh)

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

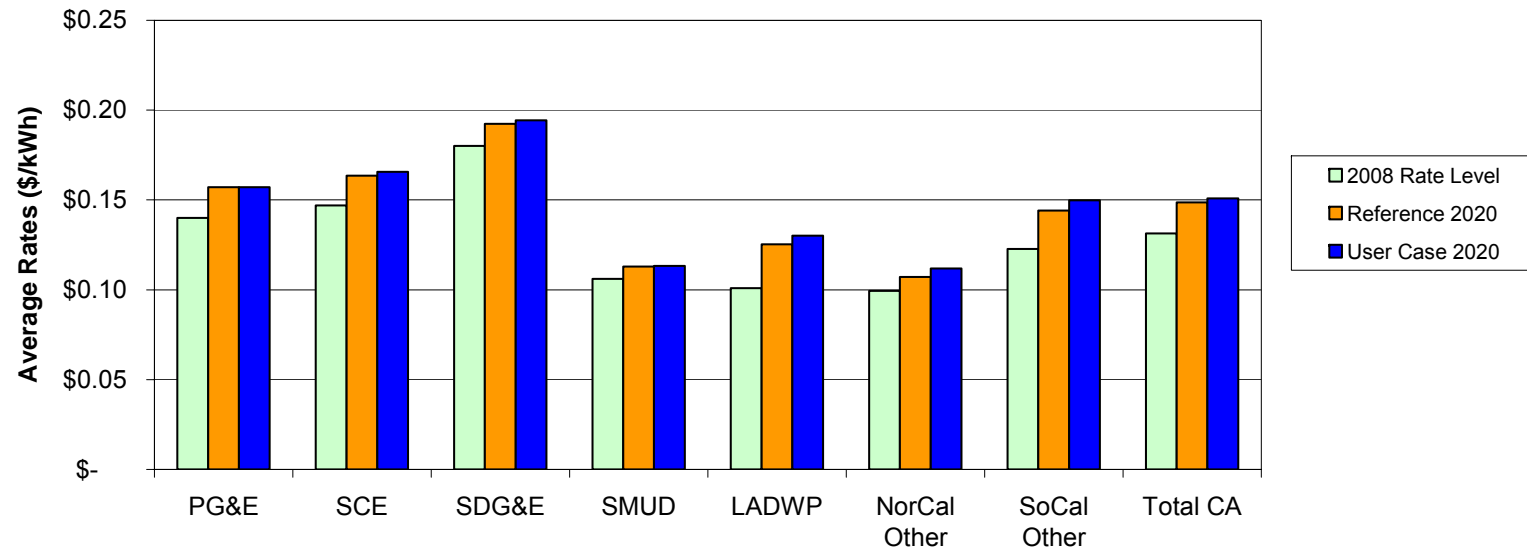
	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	0.0%	1.3%	1.0%	0.2%	3.7%	4.3%	3.7%	1.4%
Δ 2008 to 2020 User Case	31%	36%	31%	26%	36%	25%	35%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 2: 'Pure Output-Based'

100% administrative allocation based on updating yearly output (GWh)

Comparison of 2008 and 2020 Rates



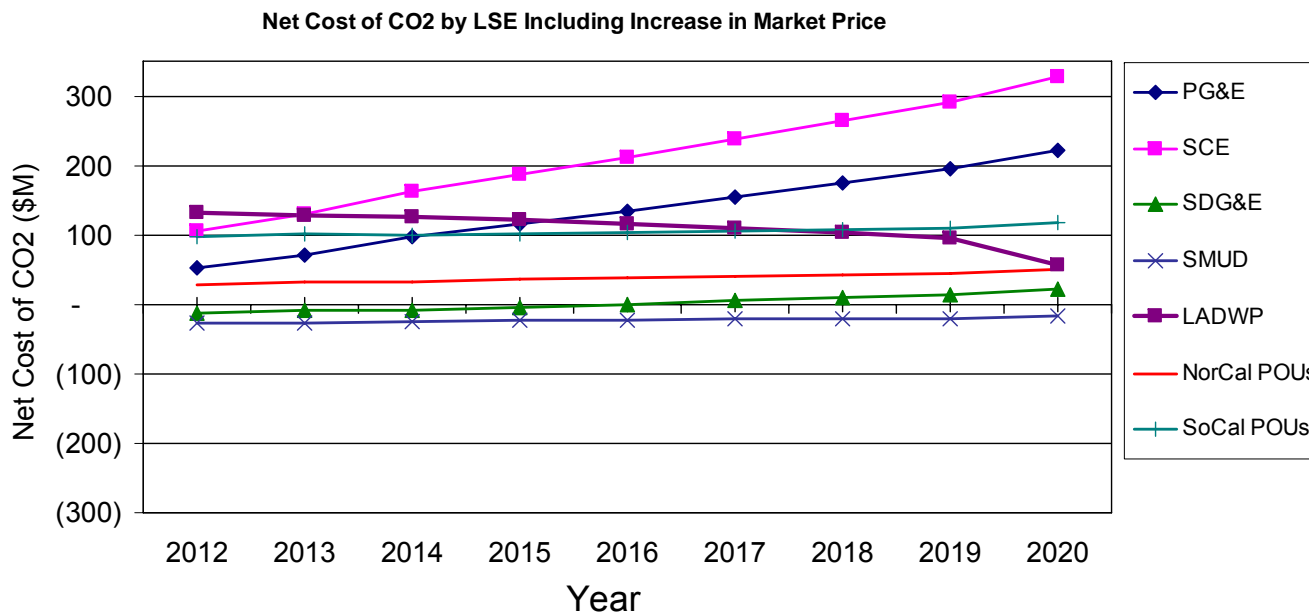
Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	0.0%	1.3%	1.0%	0.2%	3.9%	4.4%	3.9%	1.5%
Δ 2008 to 2020 User Case	12.2%	12.6%	8.0%	6.8%	28.8%	12.6%	22.0%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 2a: Pure Output-Based Allocation excluding non-fossil generators

100% administrative allocation based on updating yearly output (GWh)



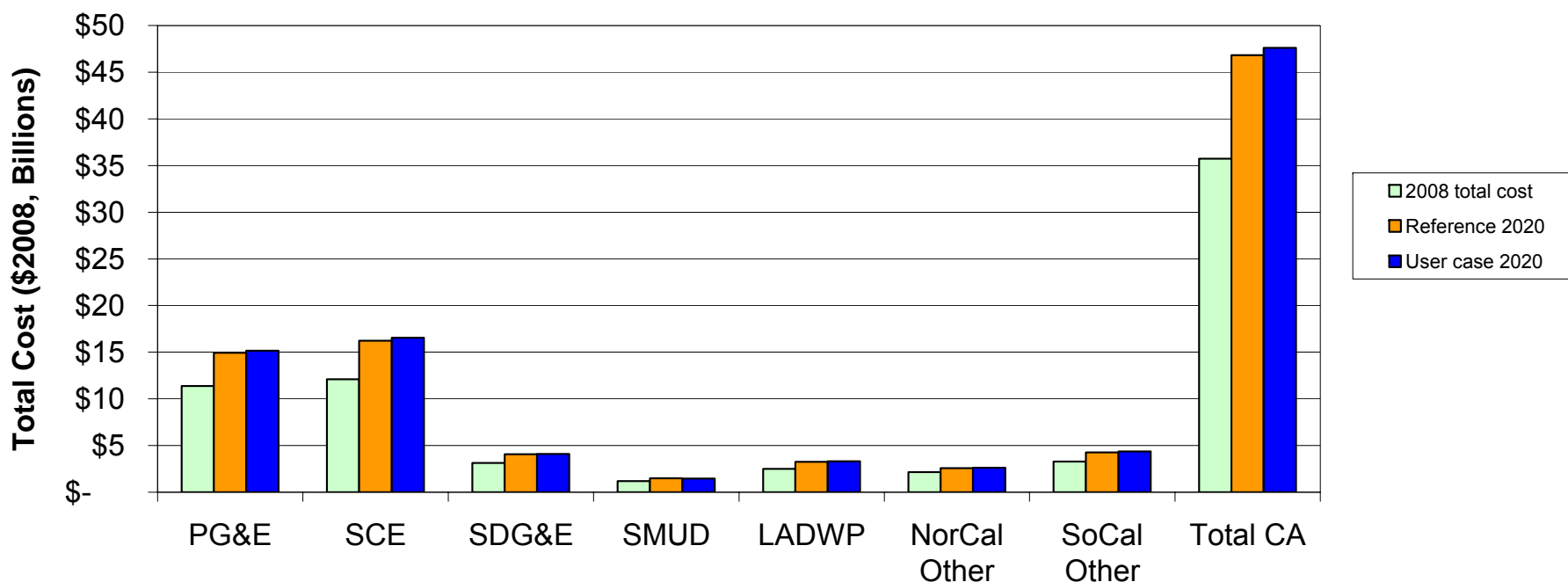
Summary

LSEs with zero carbon resources, (nuclear, hydro and renewable energy) fair worse than in pure output based allocation.

Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 2a: Pure Output-Based Allocation excluding non-fossil generators

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

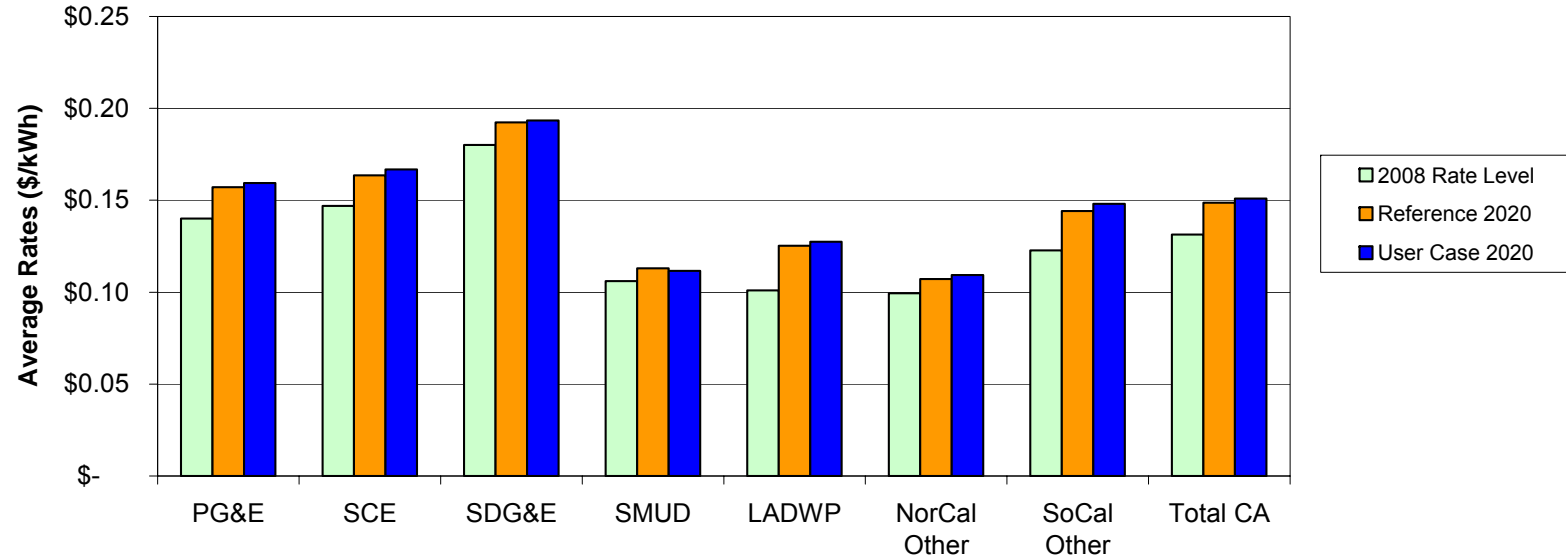
	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.5%	2.0%	0.5%	-1.2%	1.7%	1.9%	2.7%	1.6%
Δ 2008 to 2020 User Case	33%	37%	30%	24%	33%	22%	33%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 2a: Pure Output-Based Allocation excluding non-fossil generators

100% administrative allocation based on updating yearly output (GWh)

Comparison of 2008 and 2020 Rates

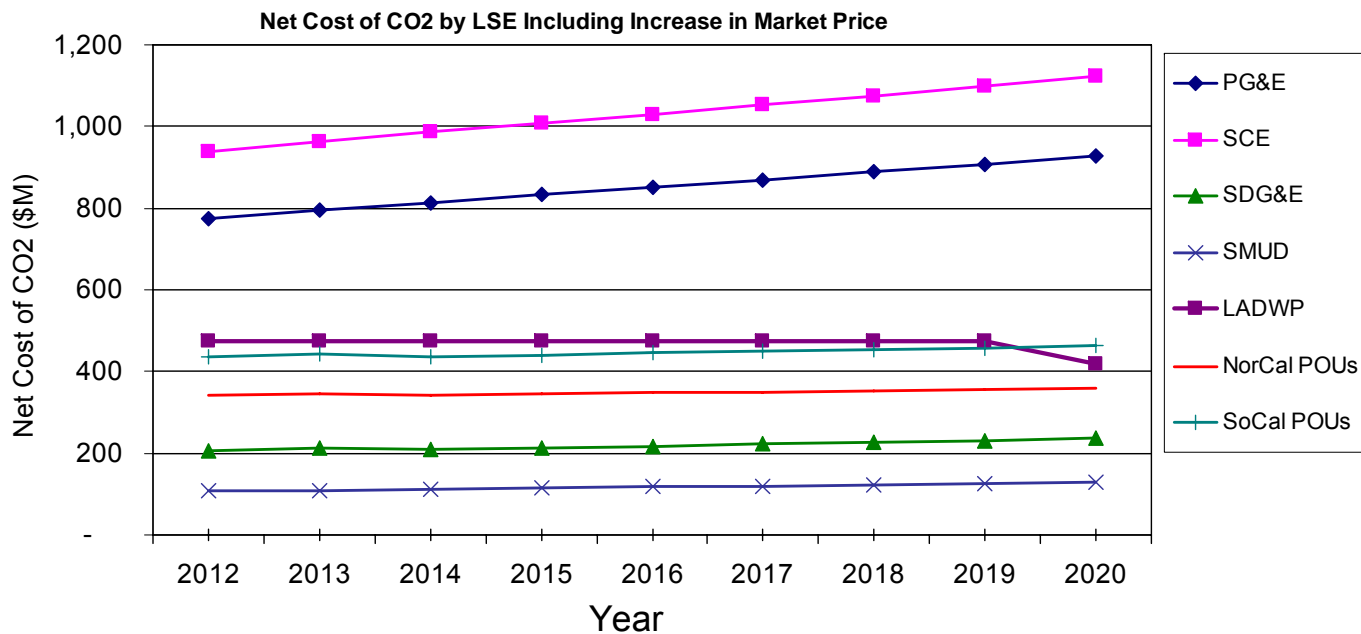


Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.5%	2.0%	0.5%	-1.2%	1.7%	2.0%	2.7%	1.5%
Δ 2008 to 2020 User Case	13.9%	13.5%	7.5%	5.3%	26.2%	9.9%	20.6%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 3: 'Pure Auction' – no revenue recycling



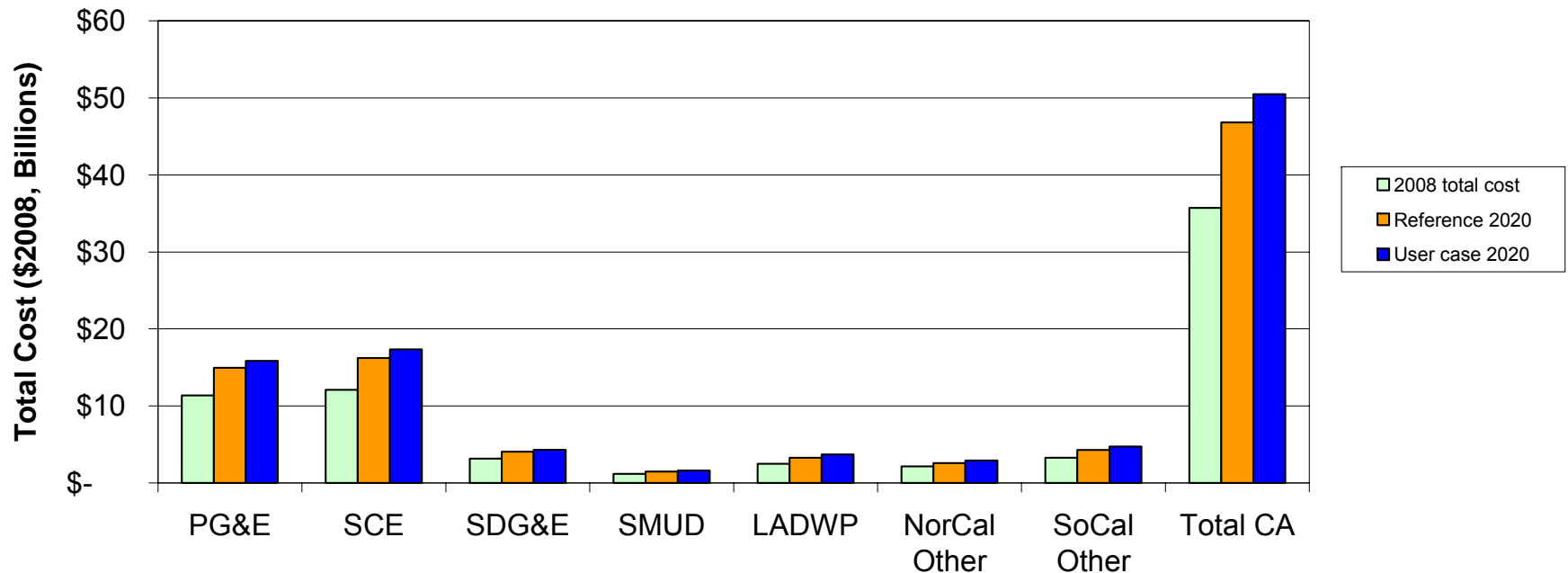
Summary

All LSEs see high cost and rate increases.

Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 3: 'Pure Auction' – no revenue recycling

Comparison of 2008 and 2020 Total Cost



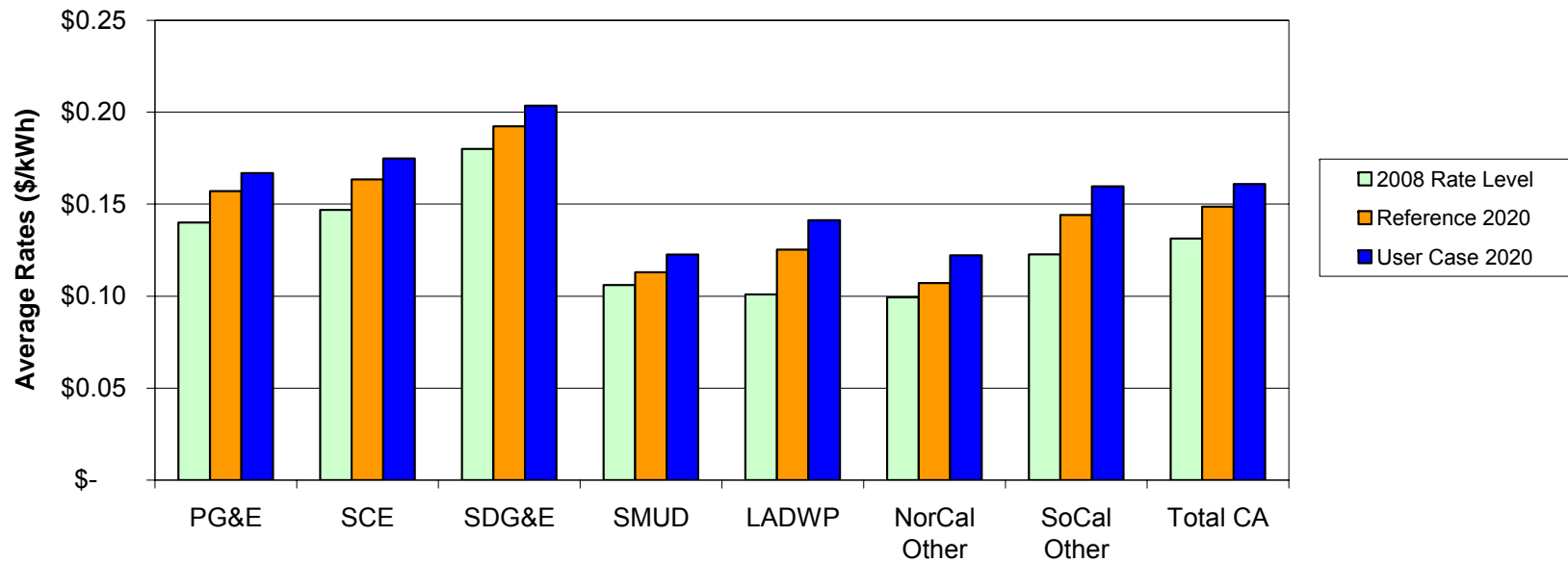
Total Cost Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	5.8%	6.5%	5.5%	7.9%	11.4%	12.3%	9.8%	7.2%
Δ 2008 to 2020 User Case	39%	43%	37%	36%	48%	37%	44%	41%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 3: 'Pure Auction' – no revenue recycling

Comparison of 2008 and 2020 Rates



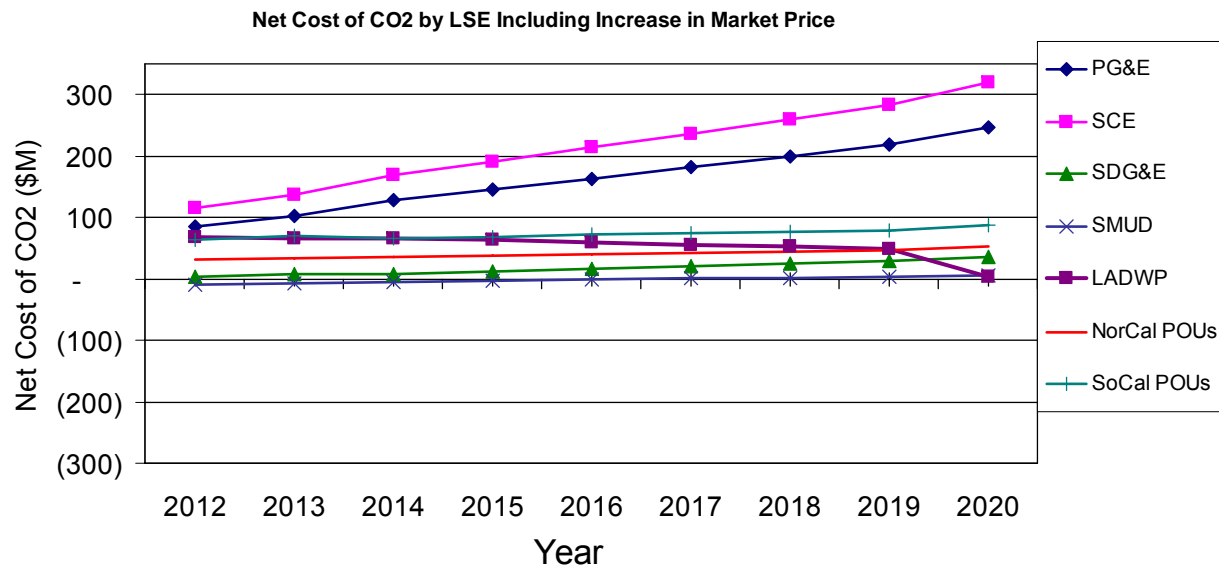
Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	6.2%	6.9%	5.8%	8.6%	12.8%	14.0%	10.8%	8.3%
Δ 2008 to 2020 User Case	19.2%	18.9%	13.1%	15.7%	39.9%	22.9%	30.1%	22.5%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 4: 'Pure Auction' with revenue recycling

50% revenue recycling based on LSE sales, 50% based on 2008 emissions



Summary

Revenue recycling mitigates impact of auction to all LSEs.

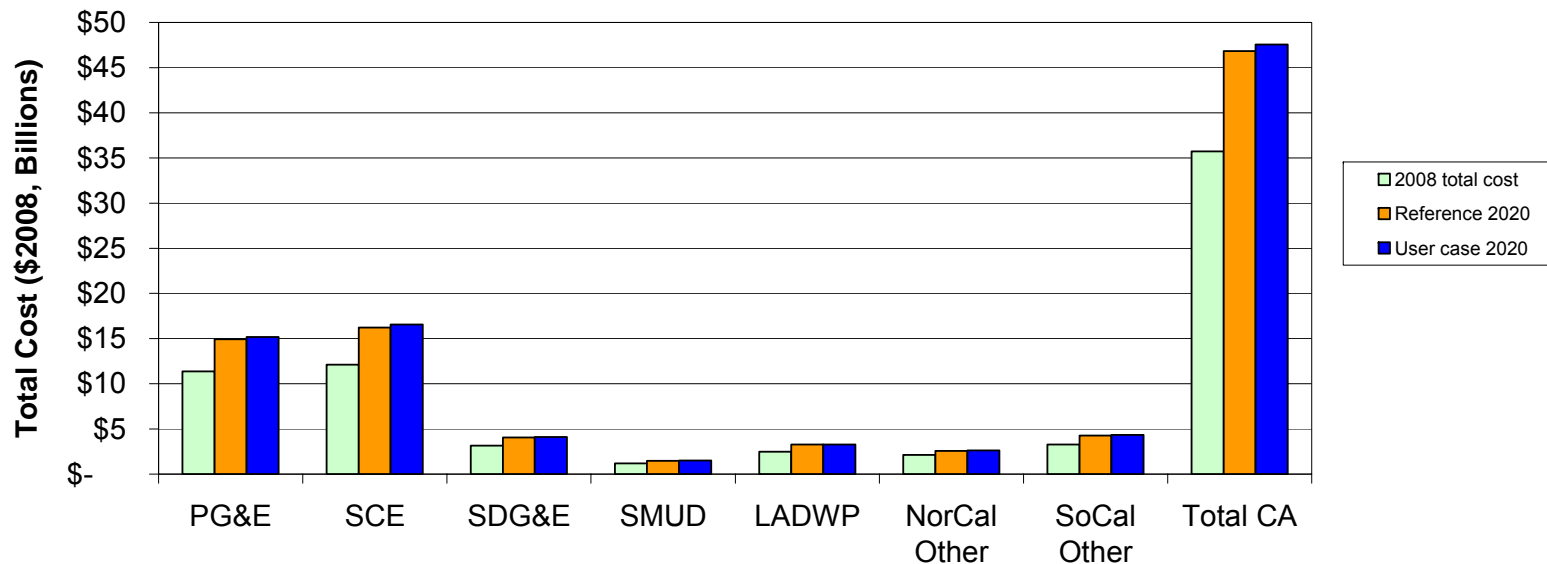
Mix of sales-based and output-based revenue recycling excluding non-fossil generators groups the LSE's impacts closer together.

Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 4: 'Pure Auction' with revenue recycling

50% revenue recycling based on LSE sales, 50% based on 2008 emissions

Comparison of 2008 and 2020 Total Cost



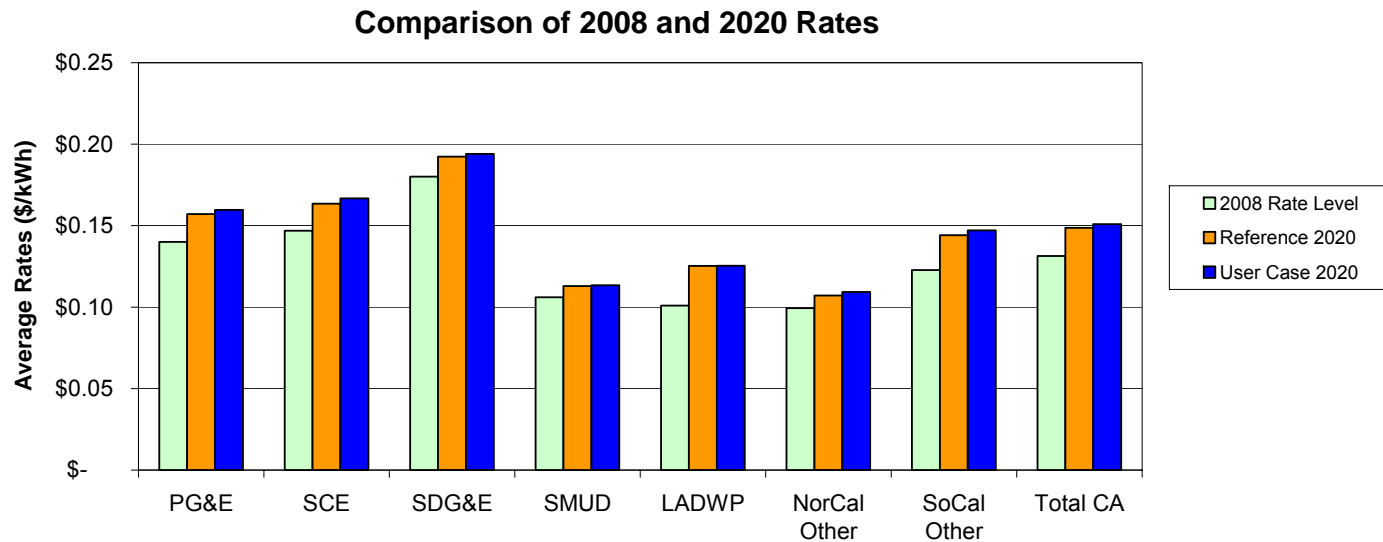
Total Cost Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.6%	1.9%	0.9%	0.4%	0.1%	2.0%	2.0%	1.6%
Δ 2008 to 2020 User Case	33%	37%	31%	26%	31%	22%	33%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 4: 'Pure Auction' with revenue recycling

50% revenue recycling based on LSE sales, 50% based on 2008 emissions



Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.7%	2.0%	0.9%	0.4%	0.1%	2.0%	2.1%	1.5%
Δ 2008 to 2020 User Case	14.1%	13.4%	7.9%	7.0%	24.2%	10.0%	19.8%	14.8%

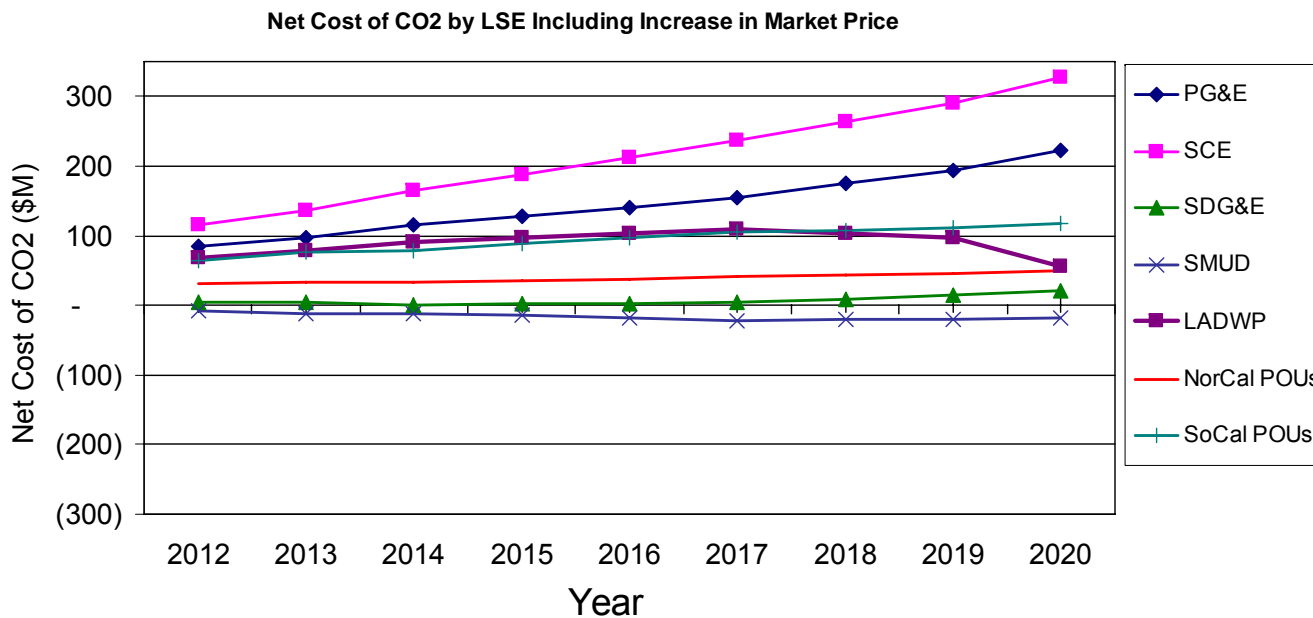
Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 5: 'Preferred Emission-Based' Staff Straw Proposal

- If emission-based allocation is adopted, staff recommend:
- 100% admin. allocation starting with split between emissions and output based allocation, with transition to 100% output-based
- Allowances allocated only to fossil-fuel based generators

Year	% allocated on emissions basis	% allocated on output basis
2012	50%	50%
2013	40%	60%
2014	30%	70%
2015	20%	80%
2016	10%	90%
2017+	0%	100%

Scenario 5: 'Preferred Emission-Based' Staff Straw Proposal



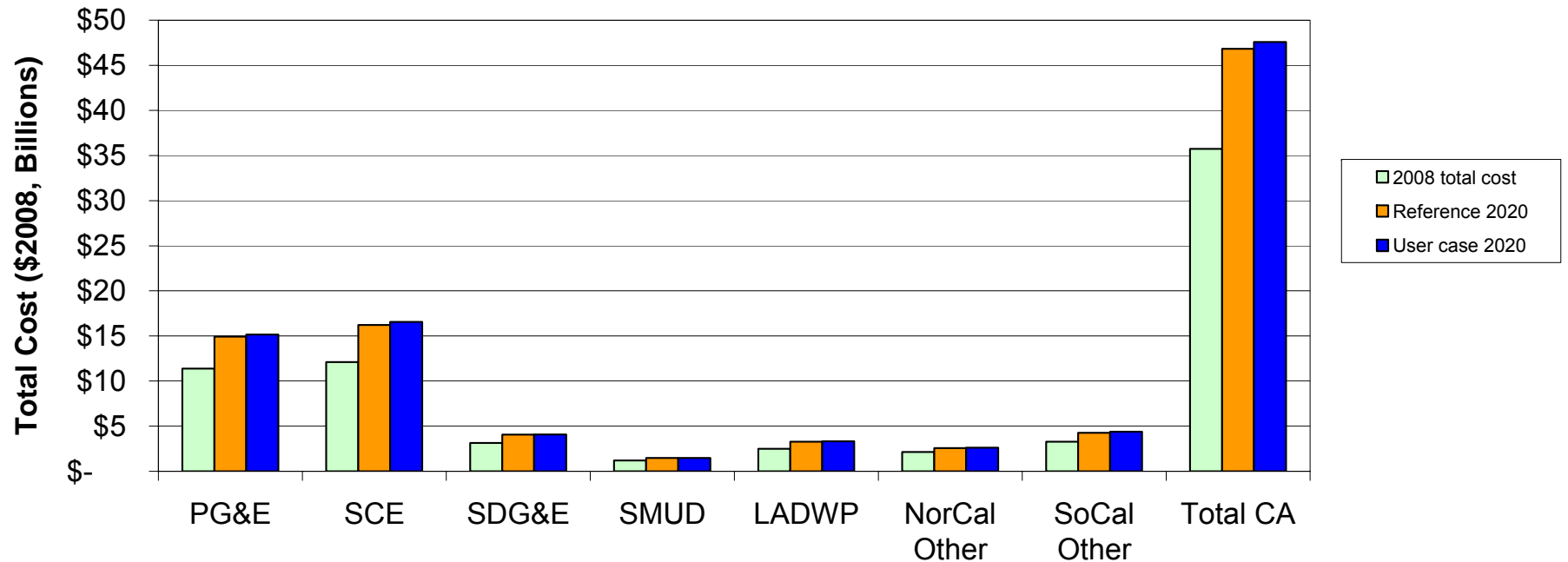
Summary

Transition from 50% emissions, 50% output allocation to 100% output basis increases costs to high emissions LSEs and decreases costs to low emissions LSEs compared to pure emissions-based allocation.

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 5: 'Preferred Emission-Based' Staff Straw Proposal

Comparison of 2008 and 2020 Total Cost



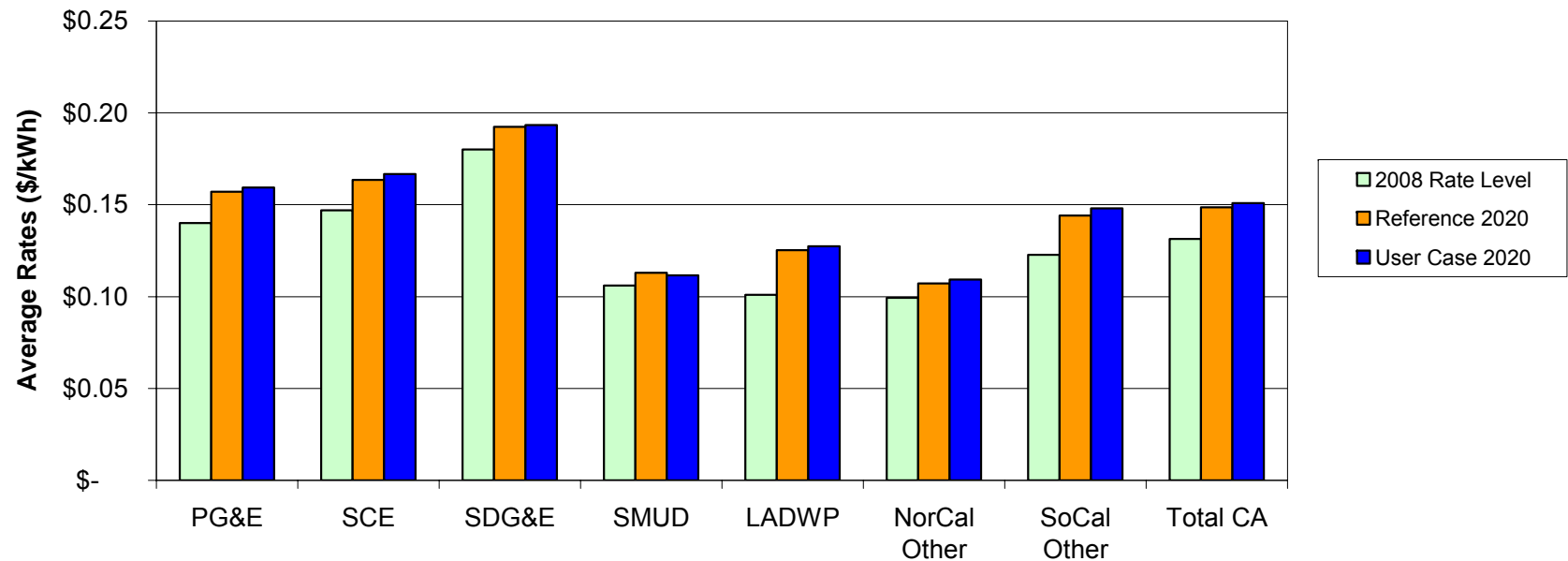
Total Cost Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.5%	2.0%	0.5%	-1.2%	1.7%	1.9%	2.7%	1.6%
Δ 2008 to 2020 User Case	33%	37%	30%	24%	33%	22%	33%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 5: 'Preferred Emission-Based' Staff Straw Proposal

Comparison of 2008 and 2020 Rates



Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.5%	2.0%	0.5%	-1.2%	1.7%	2.0%	2.7%	1.5%
Δ 2008 to 2020 User Case	13.9%	13.5%	7.5%	5.3%	26.2%	9.9%	20.6%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 6: 'Preferred Output-Based Allocation to Auction' Staff Straw Proposal

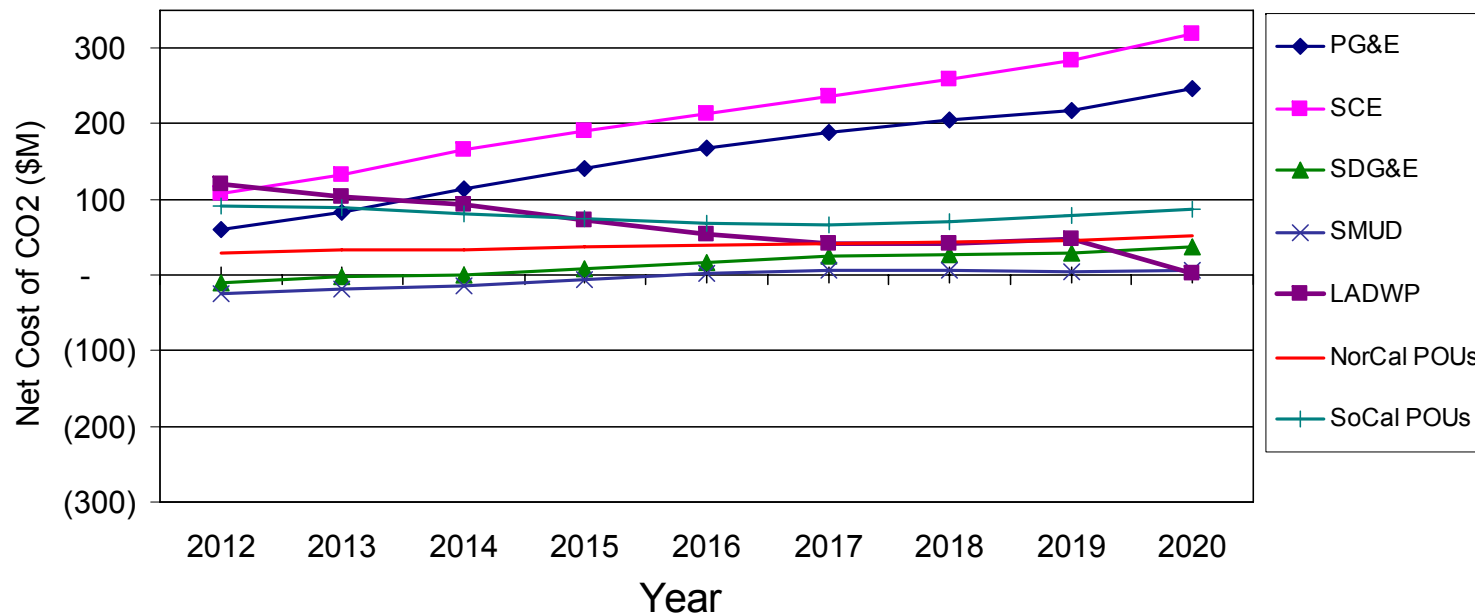
- If output-based allocation is adopted, staff recommend:
- Transition to 100% auction
- Revenue recycling based on staff preferred transition btwn. 2008 emissions and LSE sales
- Allowances allocated only to non-fossil generators

Year	% allocated on output basis	% auctioned	Revenue recycling on emissions basis	Revenue recycling on sales basis
2012	90%	10%	100%	0%
2013	80%	20%	95%	5%
2014	70%	30%	90%	10%
2015	50%	50%	85%	15%
2016	30%	70%	80%	20%
2017	10%	90%	70%	30%
2018	0%	100%	60%	40%
2019	0%	100%	50%	50%
+				

Scenario 6: Administrative allocation transitioning to auction

Transition to auction with for revenue recycling

Net Cost of CO2 by LSE Including Increase in Market Price

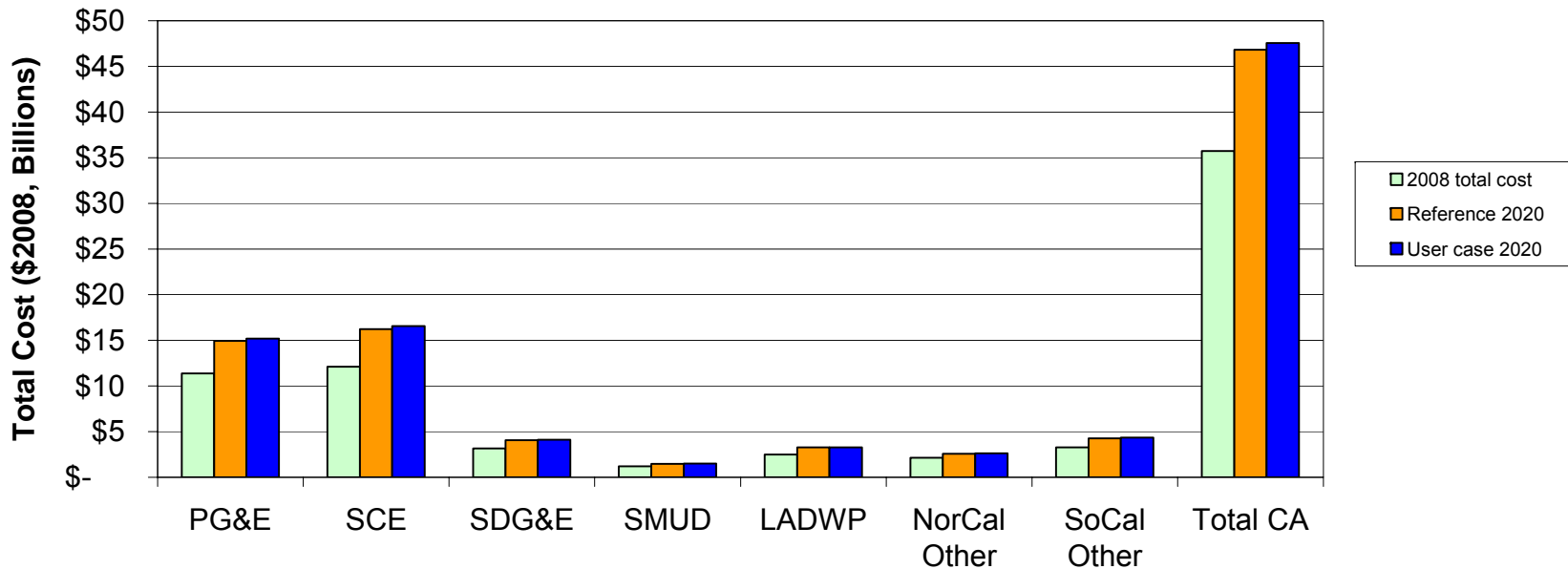


Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 6: Administrative allocation transitioning to auction

Staff preferred transition for revenue recycling

Comparison of 2008 and 2020 Total Cost



Total Cost Change between 2020 Reference and 2020 User Case

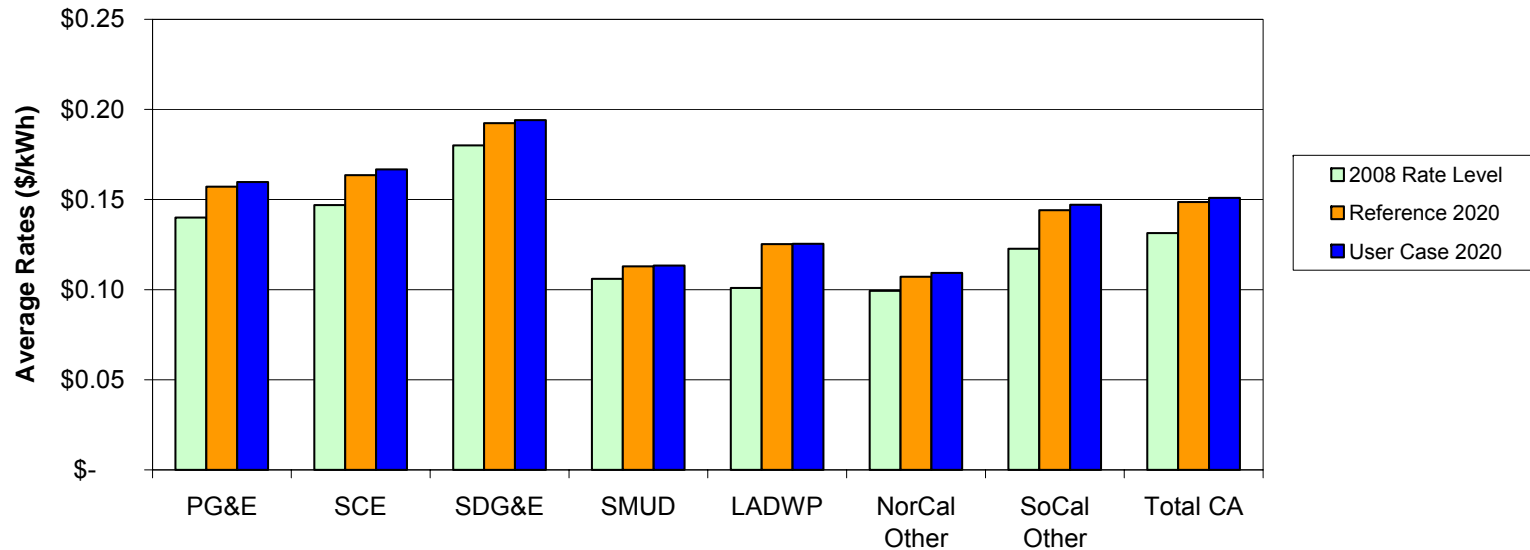
	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.6%	1.9%	0.9%	0.4%	0.1%	2.0%	2.0%	1.6%
Δ 2008 to 2020 User Case	33%	37%	31%	26%	31%	22%	33%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 6: Administrative allocation transitioning to auction

Staff preferred transition for revenue recycling

Comparison of 2008 and 2020 Rates



Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.7%	2.0%	0.9%	0.4%	0.1%	2.0%	2.1%	1.5%
Δ 2008 to 2020 User Case	14.1%	13.4%	7.9%	7.0%	24.2%	10.0%	19.8%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

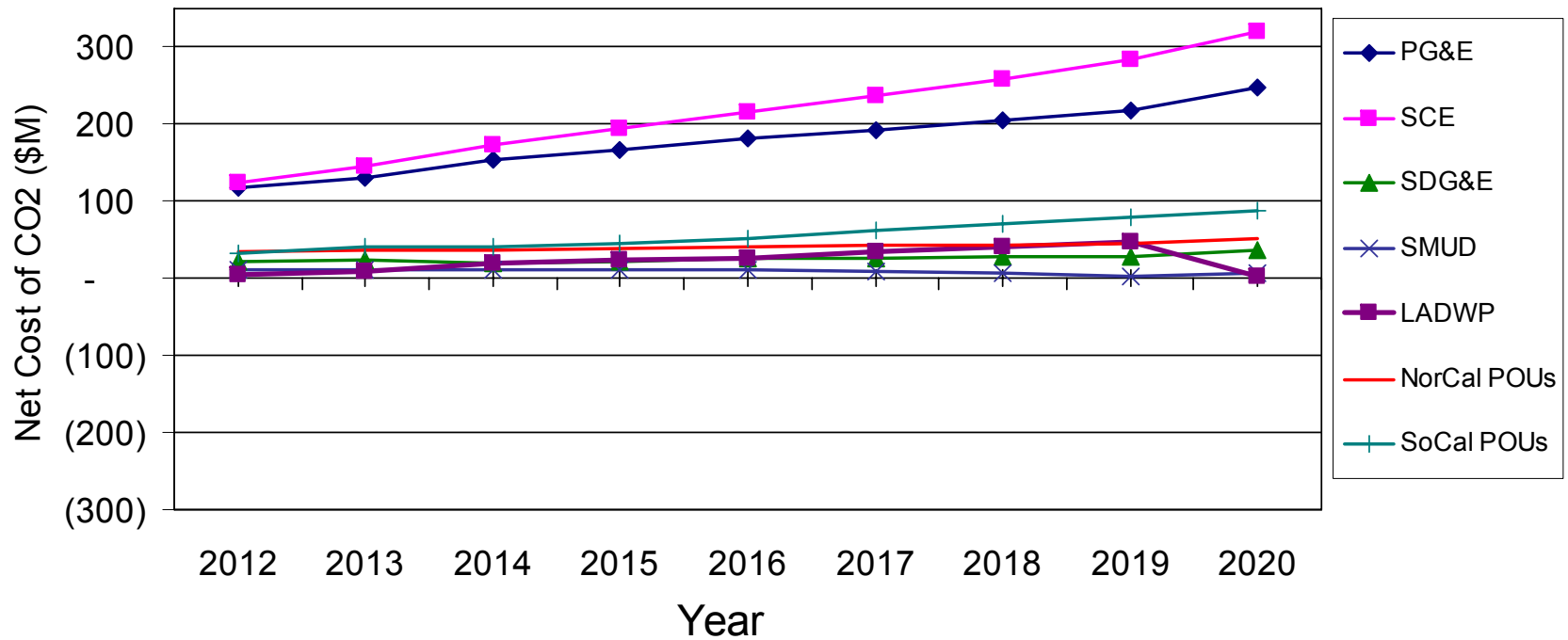
Scenario 7: 'Preferred Auction' Staff Straw Proposal

- If auction is adopted, staff recommend:
- 100% auction revenue recycling on historic emissions basis transitioning to sales-basis

Year	Revenue recycling on emissions basis	Revenue recycling on sales basis
2012	100%	0%
2013	95%	5%
2014	90%	10%
2015	85%	15%
2016	80%	20%
2017	70%	30%
2018	60%	40%
2019+	50%	50%

Scenario 7: 'Preferred Auction' Staff Straw Proposal

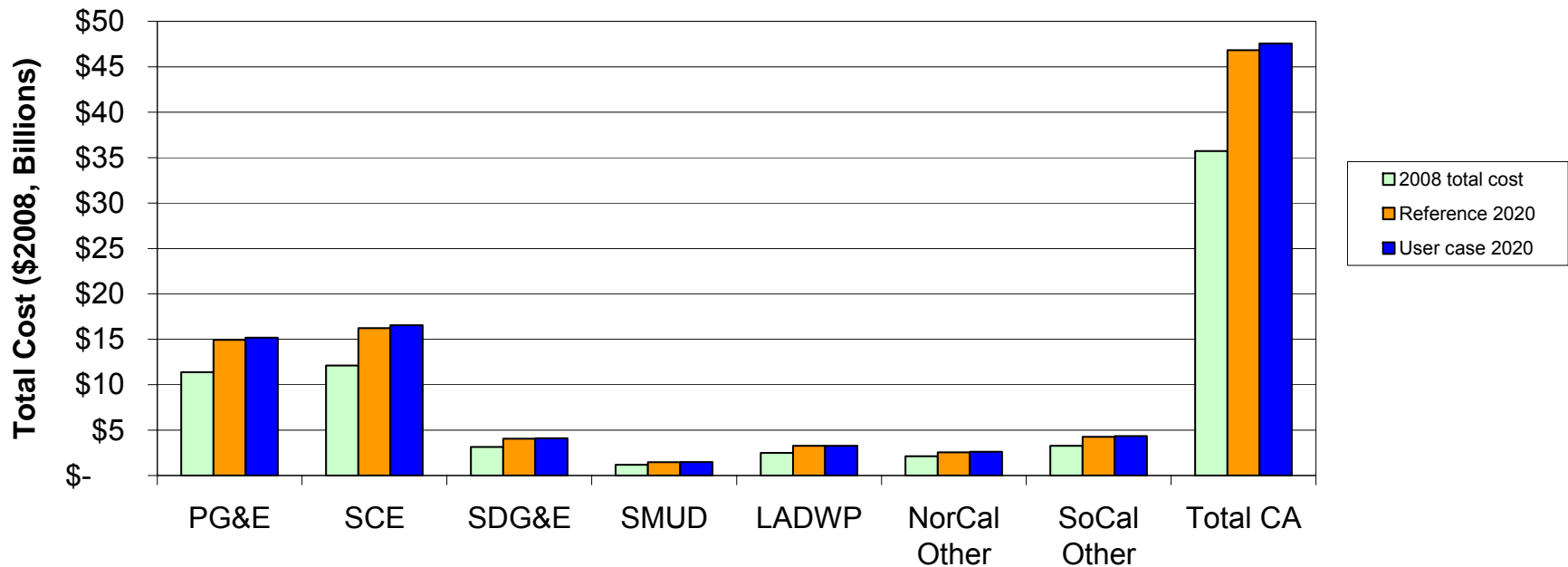
Net Cost of CO2 by LSE Including Increase in Market Price



Scenario: market clearing price of \$30/t CO2, 20% RPS, BAU reference case EE

Scenario 7: 'Preferred Auction' Staff Straw Proposal

Comparison of 2008 and 2020 Total Cost



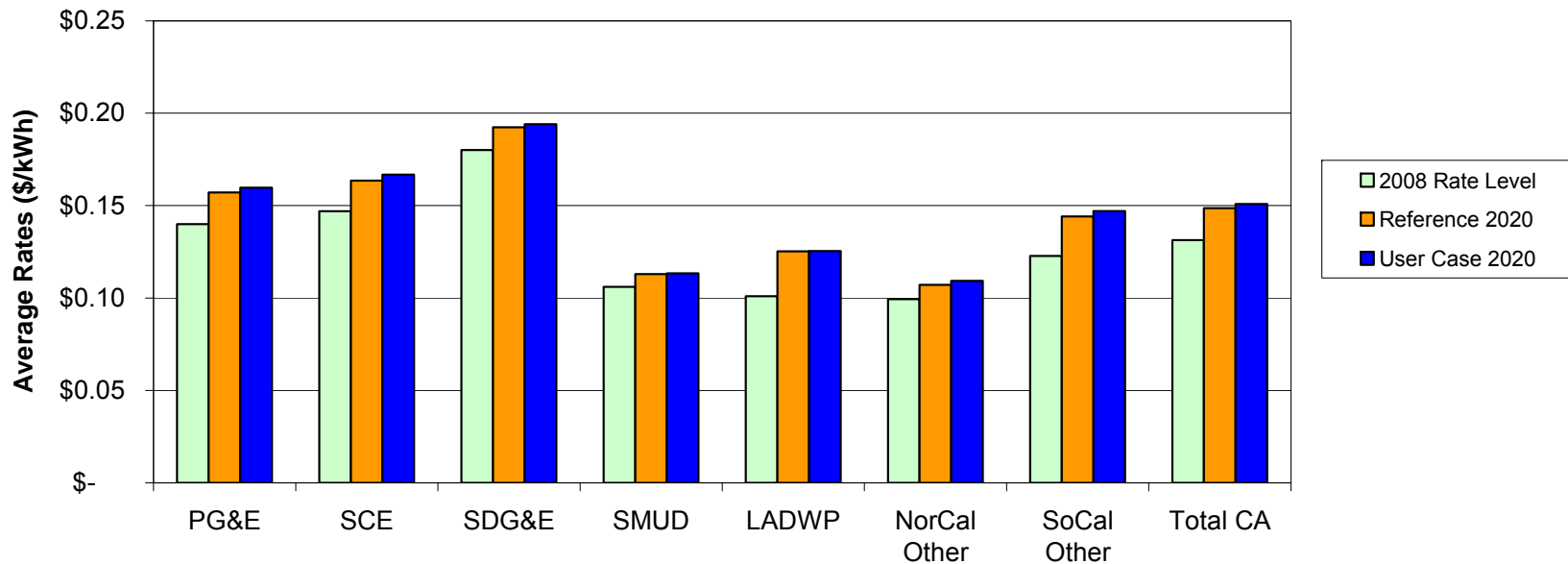
Total Cost Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.6%	1.9%	0.9%	0.4%	0.1%	2.0%	2.0%	1.6%
Δ 2008 to 2020 User Case	33%	37%	31%	26%	31%	22%	33%	33%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE

Scenario 7: 'Preferred Auction' Staff Straw Proposal

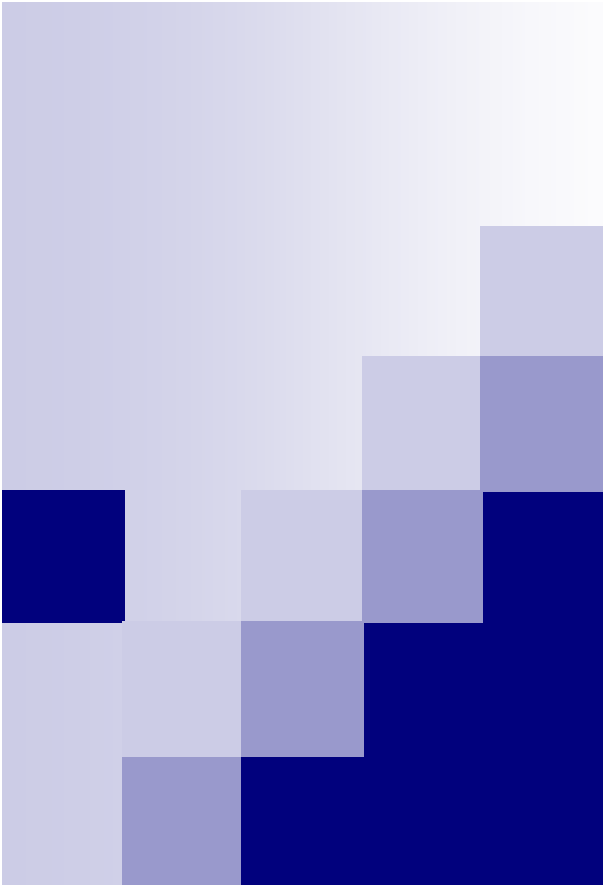
Comparison of 2008 and 2020 Rates



Rate Change between 2020 Reference and 2020 User Case

	PG&E	SCE	SDG&E	SMUD	LADWP	NorCal Other	SoCal Other	Total CA
Δ 2020 Ref to 2020 User Case	1.7%	2.0%	0.9%	0.4%	0.1%	2.0%	2.1%	1.5%
Δ 2008 to 2020 User Case	14.1%	13.4%	7.9%	7.0%	24.2%	10.0%	19.8%	14.8%

Scenario: market clearing price of \$30/t CO₂, 20% RPS, BAU reference case EE



GHG Calculator Walk-through

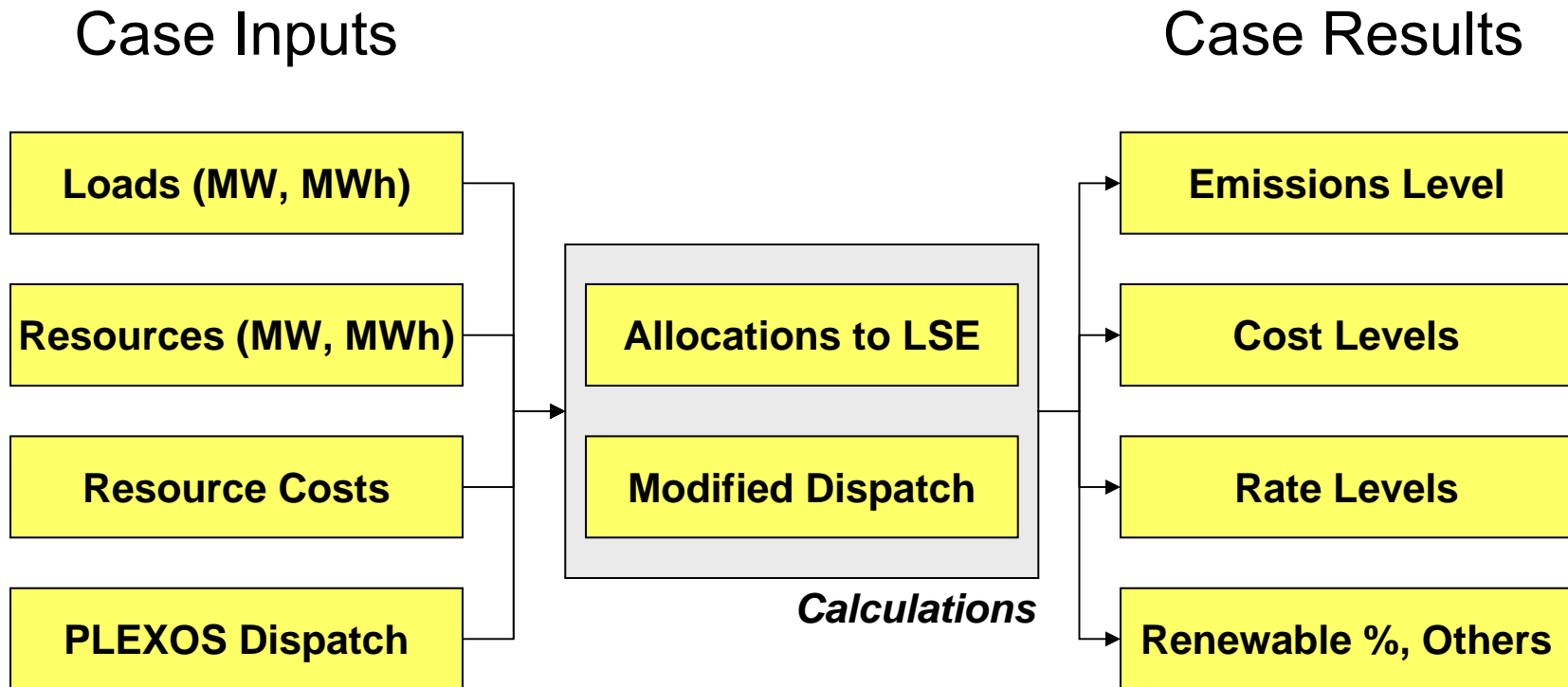


Resource Inputs in the Model

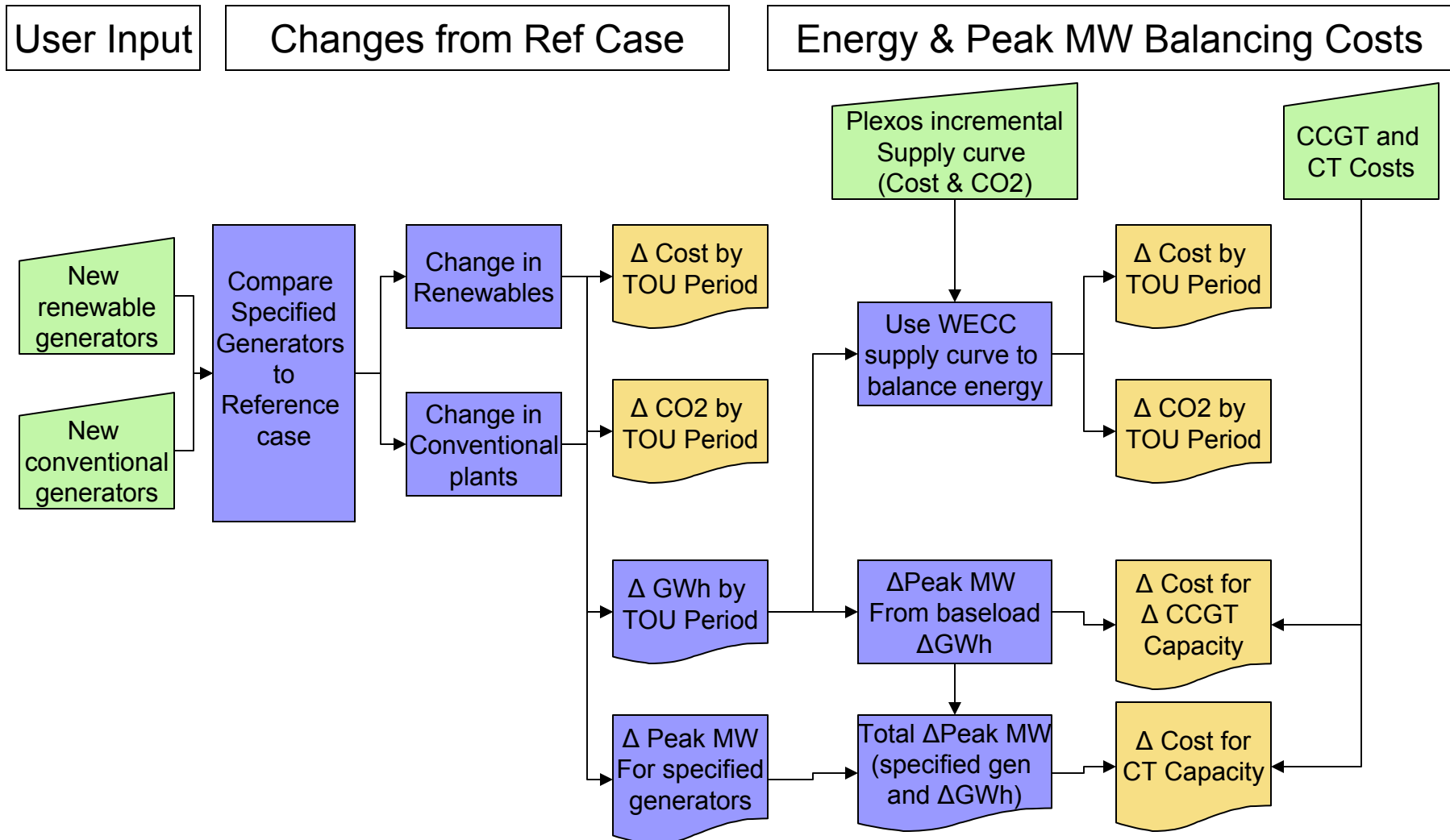
Resources Tab

- Set Adjustments to load forecast
- Set energy efficiency, demand response, rooftop solar PV, combined heat & power
- Set renewable portfolio standard inputs
- Set additional large scale generation

E3 GHG Calculator Approach

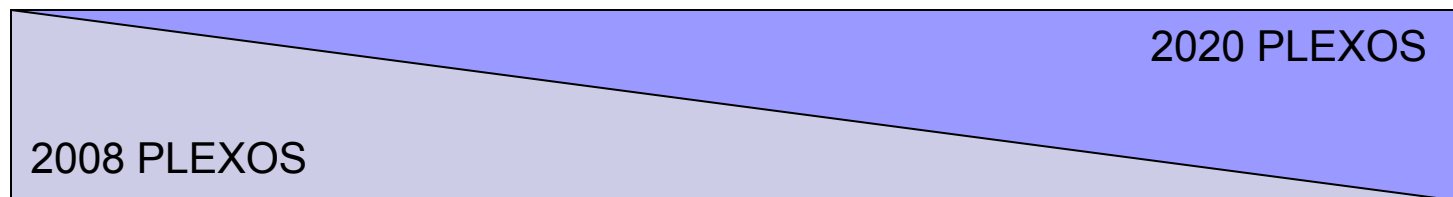


Modeling of Dispatch



Year by Year Evaluation

- Model interpolates between 2008 and 2020
- Loads adjusted by year
- Coal contracts adjusted by year
- RPS hits target by 2012, then matches growth
- Production simulation is interpolated



CO2 Market Inputs in the Model

CO2 Market Tab

- Set market price for GHG emission permits
- Set assumptions to apply to out-of-state coal contracts
- Choose whether permits will be auctioned or administratively allocated
 - If allocated, choose basis for allocation: updating output-based or historic emissions-based
- Choose whether auction revenues will be recycled to LSEs in the electricity sector
 - If recycled, choose basis for revenue reallocation: updating sales-basis or historic emissions-based
- Choose whether to allow carbon 'offsets'
 - If offsets are allowed: pick price and % allowable for several types of offsets

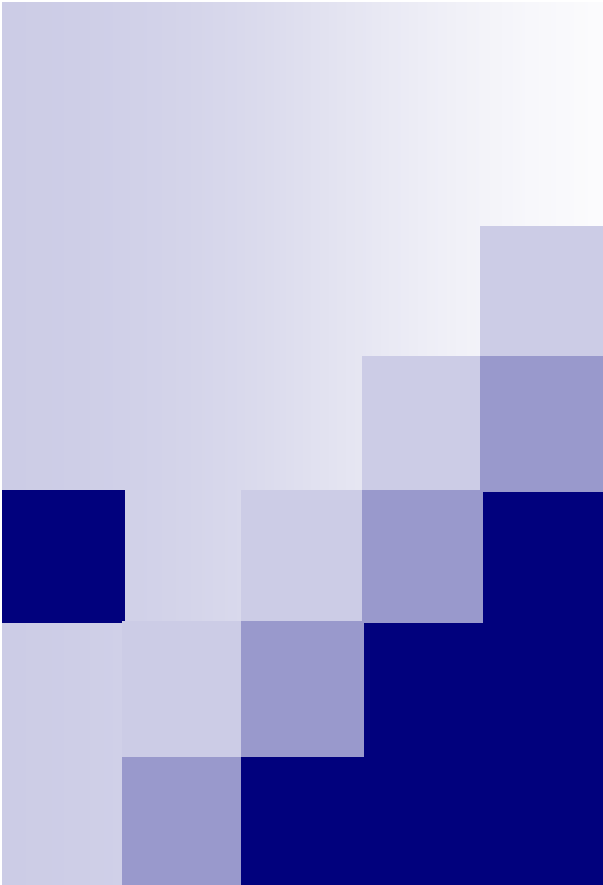
Generator Costs and Electricity Price

	Specified	Unspecified
In-State	VOM + Fuel cost + Generator CO2 price	MCP + Generator CO2 price (or choose VOM + Fuel cost)
Outside CA	VOM + Fuel cost + Generator CO2 price	MCP + CO2 price at the deemed emissions intensity for imports

VOM = Variable Costs plus Operation and Maintenance Costs

Generator CO2 = generator cost for emissions permit

MCP = Market Clearing Price for electricity



GHG Calculator Walkthrough



Topics to be Covered

- Layout of the GHG Calculator
 - Tabs, Inputs, Outputs, Calculation
- Review of the BAU case
- Loading alternative cases
- Review of the Aggressive Policy Case
- Review of CO2 input page
- How to document your changes for the record

Thank You



Energy and Environmental Economics, Inc.